

# STATEMENT OF ACCOUNTS

2012/13

# Statement of Accounts 2012/13

## Contents

	Page
Explanatory Foreword	2
Statement of Responsibilities	6
Financial Statements	
Comprehensive Income and Expenditure Statement	7
Balance Sheet	8
Movement in Reserves Statement	9
Cash Flow Statement	12
Accounting Policies	13
Notes to Financial Statements	21
Supplementary Statements and Notes	
HRA Income and Expenditure Statement	57
Movement on the Housing Revenue Account Statement	58
Reconciling Items for the Statement of Movement on the HRA Balance	58
Notes to the Housing Revenue Account	59
Collection Fund Statement	64
Notes to the Collection Fund Statement	65
Glossary of Terms	69
Auditors' Report to Charnwood Borough Council	70
Annual Governance Statement	72

## **Explanatory Foreword**

- 1. The Accounts for 2012/13, set out on pages 7 to 69, have been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom 2012/13, the 'Code', based on International Financial Reporting Standards ('IFRS'). The purpose of the published statement of accounts is to give electors, local taxpayers, members of the Council and other interested parties clear information about the Council's finances. The statements should inform readers of:
  - The cost of services provided by the Council in the year 2012/13
  - How services were paid for; and
  - The Council's assets and liabilities at the year-end.

The following Core Financial statements are included: -

- Comprehensive Income and Expenditure Statement which shows income and expenditure of all main services.
- Balance Sheet sets out the overall financial position of the Council at 31st March 2013 showing its assets, liabilities and reserves.
- Movement in Reserves Statement, this statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and unusable reserves (ie those that cannot be used to fund expenditure).
- Cash Flow Statement summarises the movements of cash and cash equivalents into and out of the Council arising from transactions with third parties.
- Notes to the Core Financial Statements explanation of key figures within the statements.

The following Supplementary Financial Statements and supporting notes are included:-

- Housing Revenue Account (HRA) shows income and expenditure in respect of Council housing.
- Collection Fund Statement shows the transactions in relation to the collection and distribution of Council Tax and National Non-domestic Rates ('NNDR').

#### 2. Pension Fund Liability

Charnwood Borough Council participates in the Local Government Pension Scheme through which pension provision is made for those of its employees who wish to join the scheme. Under the Code, the Council must include its share of the net Pension Fund Liability as at 31st March 2013 and this amounted to £47,750k deficit. This is an increase of £7,914k on the position at 31st March 2012. Although this liability appears in the Council's balance sheet it is offset by the Pensions Reserve and is not funded from Council Tax or Government Grants. Actual employer's contributions to the pension scheme during the year are paid out of the Council's expenditure as funded by Government Grants and Council Tax.

# 3. General Fund Revenue Outturn Summary 2012/13

	Outturn	Original Budget	Variance
	£'000	£'000	£'000
Net Service Expenditure	15,363	16,675	1,312
Revenue Contributions to Capital	1,046	252	(794)
Heritable Bank Gain on Investment	(3)	0	3
Interest Paid	258	235	(23)
Less: Interest on Balances	(288)	(230)	58
Total Borough Expenditure	16,376	16,932	556
Contribution (from) Reinvestment Reserve	(204)	(81)	123
Contribution to Working Balance	1,147	338	(809)
Contribution (from)/to Other Reserves	(15)	102	117
Council Tax Freeze Grants	(344)	(344)	0
Other Government Grants	(13)	0	13
Precept Requirement	16,947	16,947	0
Revenue Support Grant	167	167	0
Redistributed NNDR	8,426	8,426	0
Council Tax Receipts	5,666	5,666	0
Loughborough Special Levy	1,247	1,247	0
Collection Fund Surplus/(Deficit)	20	20	0
New Homes Bonus	1,316	1,316	0
General Government Grants	105	105	0
Precept Income	16,947	16,947	0
Working Revenue Balance at 1 April	4,113	3,274	839
Transfer from General Fund	1,147	338	809
Transfer (to) Reinvestment Reserve	(600)	(400)	(200)
Transfer (to) Growth Support Fund	(66)	0	(66)
Transfer from LABGI	26	0	26
Balance at 31 March	4,620	3,212	1,408
Reinvestment Reserve Balance at 1 April	954	505	449
Transfers (to) General Fund	(204)	(81)	(123)
Transfers from General Fund	600	400	200
Balance at 31 March	1,350	824	526
LABGI Reserve Balance at 1 April	116	84	32
Transferred (to) General Fund	(26)	0	(26)
Transferred (to) Growth Support Fund	(84)	0	(84)
Balance at 31 March	6	84	(78)

	Outturn	Original Budget	Variance
	£'000	£'000	£'000
Growth Support Fund			
Balance Transferred from LABGI	84	0	84
Balance Transferred from General Fund	66	150	(84)
Balance at 31 March	150	150	0
Other Revenue Reserve Balances at 1 April	410	465	(55)
Transferred (to) General Fund	(15)	(48)	33
Balance at 31 March	395	417	(22)
TOTAL BALANCES	6,521	4,687	1,834

The main purpose of the General Fund Revenue Outturn Summary is to compare the General Fund outturn figures to the budget set for 2012/13. This provides an easier indication as to how the Council spent its money during the year. Please note that the table is for information only and does not form part of the formal Statement of Accounts.

The Council's General Fund, which relates to all its activities except Housing Revenue Account, spent £556k less than the Total Borough Expenditure budget of £16,932k. This was primarily due to Net Service Expenditure being £1,312k (7.9%) lower than budget at £15,363k offset by an additional £794k being used to fund the Council's 2012/13 capital expenditure rather than using scarce capital receipts. The Net Service Expenditure underspend of £1,312k occurred due to a large number of relatively small savings plus more major savings/additional income on:

- Additional income on Planning Fees £227k
- One-off savings on Planning consultancy expenditure £141k
- Net increase on amounts due from central government on housing, council tax and other benefits - £374k
- Salary savings over a range of areas in Regulatory Services £117k
- Savings on external audit fees £61k

#### 4. Capital Expenditure

For the financial year 2012/13 the Council's capital spending, on an accruals basis, totalled £21,808k compared with a final Capital Plan budget of £23,809k. The net underspend of £2,001k represented 8% of the programme. Budgets on committed schemes worth £1,278k will be carried forward to 2013/14 in order to complete the schemes in that year.

The 2012/13 Capital Expenditure was financed, on an accruals basis, as follows:	£'000	%
Constal Francischer	04 000	400
Capital Expenditure	21,808	100
Financed by:		
Major Repairs Reserve	5,321	24
Revenue Contributions - General Fund	1,045	5
Revenue Contributions – HRA	2,851	13
Internal Borrowing – HRA	2,000	9
Capital Receipts	169	1
Capital Grants and Contributions	10,422	48
	21,808	100

## 5. Major Items in the 2012/13 Accounts

There are no major changes to the way the accounts have been compiled in 2012/13, but there are some major differences between the figures for 2011/12 and 2012/13, these being:

- The annual 'desk top' property valuation has once again thrown up changes to property values which reflect the current difficult market conditions. The HRA's housing stock was reduced in value by a net £14.79m, 8.5% of its value at 31st March 2012, and there was also a net decrease in General Fund values of £1.8m, being 4.4% of the value at 31st March 2012. However, property write downs have to be put through the Income & Expenditure (I&E) statement at service level if there is no equivalent revaluation amount in the Revaluation Reserve. None of these valuations have any cash impact on the Council.
- The Housing Subsidy system under which the Housing Revenue Account (HRA) operated for many years ended in March 2012 and the Council also finished using Charnwood Neighbourhood Housing Ltd (CNH) to supply housing services on 31<sup>st</sup> October 2012. This has affected the way HRA monies have been spent and also the presentation of the HRA accounts on page 57.
- Both Short Term Debtors and Creditors have increased materially over 2011/12. This is primarily due to the major Housing Capital Programme which caused Capital Creditors to be £3.3m higher this year to cover work carried out in 2012/13, but not invoiced by the year end, and Capital Debtors were £3.5m higher because the Homes & Community Agency funded a major part of the works and the claims were not paid until after the year end.

#### 6. Statement of Authorisation

The Statement of Accounts were authorised for presentation on 12th June 2013 by Simon Jackson, Director of Corporate Services and S.151 Officer. All financial events up to and including 17th September 2013 have been considered in these accounts.

## 7. Preparation of Accounts

I would like to thank all staff who has been involved in the preparation of these accounts.

## 8. Further Information

Further information regarding the accounts may be obtained from: The Head of Finance & Property Services, Charnwood Borough Council, Southfield Road, Loughborough, LE11 2TU.

9. Members of the public have a statutory right to inspect the accounts on deposit for audit purposes and the availability of the accounts for inspection is advertised in the local press, and on the Council's web site at www.charnwood.gov.uk

John Casey Head of Finance & Property Services

## Statement of Responsibilities for the Statements of Accounts

#### The Council's Responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Director of Corporate Services and Chief Financial Officer.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

## **Chief Financial Officer's Responsibilities**

The Chief Financial Officer is responsible for the preparation of the Council's Statement of Accounts, in accordance with proper practices as set out in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Chief Financial Officer has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the local Council code.

The Chief Financial Officer has:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

The Statement of Accounts gives a true and fair view of the financial position of the Council at the reporting date and of its expenditure and income for the year ended 31st March 2013.

#### Certified by the S151 Officer:

# Simon Jackson Director of Corporate Services

17th September 2013

In accordance with 8(3) of the Accounts and Audit Regulations 2011 No 817 the Statement of Accounts shall be signed and dated by the Chairman of the Audit Committee who presided at the meeting at which approval was given.

Signed by the Chairman of the Audit Committee

17th September 2013

# **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

Gross Expenditure	Gross Income	Net Expenditure		Gross Expenditure	Gross Income	Net Expenditure
2011/12 £'000	2011/12 £'000	2011/12 £'000		2012/13 £'000	2012/13 £'000	2012/13 £'000
		2 000	Central Services to the Public	2 000		
104	0	104	Emergency Planning	58	0	58
163	(233)	(70)	Local Land Charges	225	(238)	(13)
	` ,	` ,	, and the second		` ,	679
10,666 510	(10,100) (12)	566 498	Local Tax Collection  General Grants, Bequests and Donations	10,710 468	(10,031) (17)	451
333	(26)	307	Elections	156	(17)	138
	(20)	007	Cultural, Environmental, Regulatory & Planning Services	100	(10)	100
10,725	(2,333)	8,392	Cultural & Related Services	6,212	(1,273)	4,939
10,200	(3,650)	6,550	Environmental Services	9,347	(3,057)	6,290
7,805	(4,844)	2,961	Planning & Development Services	3,476	(2,028)	1,448
743	(891)	(148)	Highways/Transportation	941	(964)	(23)
35,219 79,190	(19,717) 0	15,502 79,190	Housing Services – HRA Exceptional Item – HRA	31,029 0	(21,235) 0	9,794 0
33,792	(30,608)	3,184	Housing Services - General Fund	34,874	(32,561)	2,313
0	0	0	Children's and Education Service	731	(598)	133
3,820	(175)	3,645	Corporate & Democratic Core	2,245	(177)	2,068
378 1,580	0 (1,580)	378 0	Non-Distributed Costs Rechargeable Service Units (Note 7)	603 1,359	0 (1,306)	603 53
195,228	(74,169)	121,059	Cost of Service	102,434	(73,503)	28,931
437	(466)	(29)	Trading Operations (Note 25)	425	(454)	(29)
2,641	0	2,641	Parish Precepts	2,730	0	2,730
227	0	227	Contribution to Housing Pooled Capital Receipts	595	0	595
1,998	0	1,998	(Gains)/Loss on Disposal Fixed Assets	2,804	0	2,804
0	(26)	(26)	Capital Receipt not related to Asset Disposal	0	(24)	(24)
0	(39)	(39)	Adjustment to Impairment on Investments	0	(3)	(3)
5,303	(531)	4,772	Other Operating Expenditure	6,554	(481)	6,073
284	0	284	Interest Payable and similar charges	2,990	0	2,990
630	0	630	Net Pensions Interest Costs and Expected Returns on Assets	1,542	0	1,542
0	(363)	(363)	Interest and Investment Income	0	(335)	(335)
0	(7)	(7)	Item 8 Debit	0	0	0
(811)	0	(811)	Investment Properties Change in Fair Values	94	0	94
103	(370)	(267)	Financing & Investment Income & Expenditure	4,626	(335)	4,291
0	(3,220)	(3,220)	General Government Grant (Note 28)	0	(1,946)	(1,946)
0	(582)	(582)	Capital Grants and Contributions (Note 28)	0	(9,469)	(9,469)
0   0	(7,437) (9,490)	(7,437) (9,490)	Non Domestic Rates Distribution (Note 28) Collection Fund (Note 28)	0	(8,426) (9,611)	(8,426) (9,611)
0	(20,729)	(20,729)	Taxation and non-specific Grant Income	0	(29,452)	(29,452)
	(=5,: =5)	104,835	Deficit on provision of services		(25,402)	9,843
0	(12,922)	(12,922)	Deficit/(Surplus) on revaluation of Fixed Assets	0	(713)	(713)
10,591	0	10,591	Actuarial (gains)/losses on pension assets/liabilities	6,174	0	6,174
10,591	(12,922)	(2,331)	Other Comprehensive Income & Expenditure	6,174	(713)	5,461
211,225	(108,721)	102,504	Total Comprehensive Income & Expenditure	119,788	(104,484)	15,304

#### Balance Sheet as at 31st March 2013

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

31st March 2012 £'000		Note	31st March 2013 £'000	31st March 2013 £'000
174,065	Council Dwellings	8	170,626	
38,881	Other Land & Buildings	8	37,743	
1,644	Vehicles, Plant & Equipment	8	1,371	
480	Infrastructure Assets	8	176	
3,541	Community Assets	8	3,543	
16	Assets Under Construction	8	63	
79	Surplus Assets Not Held for Sale	8	68	
218,706	Property, Plant and Equipment Total			213,590
229	Heritage Assets	11		229
3,522	Investment Property	9		2,624
589	Intangible Assets	10		300
807	Long-Term Investments	12		0
15	Long-Term Debtors	12		10
223,868	Long-Term Assets (Sub-total)			216,753
15,097	Short-Term Investments	12		15,838
6	Surplus Assets held for Sale	16		6
33	Inventories	13		87
6,993	Short-Term Debtors	14		12,497
(2,014)	Provision for Bad/Doubtful Debts	14		(2,208)
4,246	Cash and Cash Equivalents	15		8, 283
24,361	Current Assets (Sub-Total)			34,503
(1,871)	Cash and Cash Equivalents	15		(7,300)
(391)	Provisions	18		(391)
(8,218)	Short-Term Creditors	17		(12,985)
(10,480)	Current Liabilities (Sub-Total)			(20,676)
(183)	Long term Creditors – Deferred Pension Capital Costs			(228)
(81,220)	Long-Term Borrowing, over 12 Months	12		(81,190)
, , ,	Defined Benefit Pension Scheme	33		, ,
(39,836)	Asset/(Liability)			(47,750)
(839)	Capital Grants Receipts in Advance	28		(1,045)
(122,078)	Long-Term Liabilities Total			(130,213)
115,671	Net Assets Total			100,367

## Balance Sheet as at 31st March 2013

31st March 2012			31st March 2013	31st March 2013
£'000		Note	£'000	£'000
(3,066)	Capital Receipts Reserve	19		(3,501)
(561)	Major Repairs Reserve	6		(358)
(526)	Revenue Reserves	6		(550)
(954)	Reinvestment Reserve	6		(1,350)
(972)	Capital Grants Unapplied	19		(560)
(4,112)	General Fund Balance			(4,620)
(1,758)	HRA Fund Balance			(1,685)
(11,949)	Usable Reserves Total			(12,624)
(23)	Collection Fund Adjustment Account	20		29
(15)	Deferred Credits (Deferred Capital Receipts)	20		(10)
(128,132)	Capital Adjustment Account	20		(119,812)
647	Financial Instruments Adjustment Account	20		236
39,836	Pension Reserve Deficit	20		47,750
(16,279)	Revaluation Reserve	20		(16,297)
244	Accumulated Absences Account	20		361
(103,722)	Unusable Reserves Total			(87,743)
(115,671)	Total Reserves			(100,367)

## **Movement in Reserves Statement**

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (ie those that can be applied to fund expenditure or reduce local taxation) and other reserves. The (Surplus) or Deficit on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes. The Net Increase /Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

Movement in Reserves Statement 2012-13	General Fund Balance	Earmarked General Fund Reserves	Housing Revenue Account	Housing Revenue Account Reserves	Capital Receipts Reserve	Capital Gorants Ounapplied	Total Usable	Unusable Reserves	Total O Authority Reserves
Opening Balance at the beginning of the period	(4,112)	(1,480)	(1,758)	(561)	(3,066)	(972)	(11,949)	(103,722)	(115,671)
(Surplus)/Deficit on provision of Services (accounting basis) Other Comprehensive Income	4.134	0	5,709	0	0	0	9,843	0	9,843
and Expenditure Total Comprehensive Income	0	0	0	0	0	0	0	5,461	5,461
and Expenditure Adjustments Primarily involving	4,134 the Capital R	0 eceipts Res	5,709 erve:	0	0	0	9,843	5,461	15,304
Use of Capital Receipts	•								
Reserve to finance new Capital Expenditure Cash Proceeds	0	0	0	0	169 (604)	0 0	169 (604)		
Adjustments Primarily involving	the Capital g	rants Unapp	lied Accoun	t:					
Application of Grants to Capital financing transferred to the Capital Adjustment Account Capital grants unapplied	0	0	0	0	0	417	417		
adjustment and Contributions Applied	0	0	0	0	0	(5)	(5)		
Adjustments Primarily involving Reversal of Major Repairs	the Major Re	pairs Reserv	e:				Т	Т	
allowance credited to the HRA Use of the Major Repair Reserve to finance new capital	0	0	0	(412)	0	0	(412)		
Expenditure	0	0	0	615	0	0	615		
Sub Total	0	0	0	203	(435)	412	180	(180)	0
Adjustment between Accounting Pension Fund Reserve	(1,769)	inding basis	under Regu 29	liations 0	0	0	(1,740)		
Collection Fund Account	(52)	0	0	0	0	0	(52)		
General Fund and HRA Accumulated Absences	472	0	(472)	0	0	0	0		
Account	(29)	0	(88)	0	0	0	(117)		
Financial Instruments Account Capital Adjustment Account -Upward Revaluation	0 8	0	411	0	0	0	411 8		
- Downward Revaluation	(1,798)	0	(14,789)	0	0	0	(16,587)		
-(Loss) on Disposal of Fixed Assets -Revenue Expenditure Funded	(165)	0	(2,639)	0	0	0	(2,804)		
from capital - Depreciation	(1,143) (1,593)	0	0 (412)	0 0	0	0 0	(1,143) (2,005)		
Capital Expenditure charged against General Fund and HRA balances Capital Grants and Contributions unapplied credited to the Comprehensive	1,045	0	2,851	0	0	0	3,896		
Income and Expenditure Statement Application of Grants to Capital	0	0	0	0	0	0	0		
Adjustment Account	538	0	9,473	0	0	0	10,011		
Capital Receipts Reserve	(576)	0	0	0	0	0	(576)		
Revenue Reserves Sub Total Adjustments between	420	0	0	0	0	0	420		
accounting basis and funding basis under regulations	(4,642)	0	(5,636)	0	0	0	(10,278)	10,278	0
Net Increase/(Decrease) before transfers to earmarked reserves Transfers to/(from) earmarked	(508)	0	73	203	(435)	412	(255)	15,559	15,304
reserves Sub Total Increase/(decrease) in	0	(420)	0	0	0	0	(420)	420	0
the year	(508)	(420)	73	203	(435)	412	(675)	15,979	15,304
Balance at the end of the period	(4,620)	(1,900)	(1,685)	(358) 1()	(3,501)	(560)	(12,624)	(87,743)	(100,367)

1									
Movement in Reserves Statement 2011-12	General Fund Balance	Earmarked General Fund Reserves	Housing Revenue Account	Housing Revenue Account Reserves	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Opening Balance at the beginning of the period (Surplus)/Deficit on provision of	(3,274)	(1,394)	(599)	(105)	(4,772)	(1,399)	(11,543)	(206,632)	(218,175)
Services (accounting basis) Other Comprehensive Income	9,767	0	95,068	0	0	0	104,835	0	104,835
and Expenditure  Total Comprehensive Income	0	0	0	0	0	0	0	(2,331)	(2,331)
and Expenditure Adjustments Primarily involving the C	9,767	0	95,068	0	0	0	104,835	(2,331)	102,504
Use of Capital Receipts	apitai Ke	eceipts Rese	erve:						
Reserve to finance new Capital Expenditure Cash Proceeds  Adjustments Primarily involving the C	0 0	0 0	0 0	0	1,817 (111)	0	1,817 (111)		
	zapitai gi	ана опарр	ilea Account						
Application of Grants to Capital financing transferred to the Capital Adjustment Account Capital grants unapplied	0	0	0	0	0	788	788		
adjustment and Contributions Applied	0	0	0	0	0	(361)	(361)		
Adjustments Primarily involving the M	/lajor Rep	oairs Reserv	e:					·	·
Reversal of Major Repairs allowance credited to the HRA Use of the Major Repair	0	0	0	(407)	0	0	(407)		
Reserve to finance new capital Expenditure	0	0	0	(49)	0	0	(49)		
Sub Total	0	0	0	(456)	1,706	427	1,677	(1,677)	0
Adjustment between Accounting basi	s and Fu	nding basis	under Regu	ılations		•		<u> </u>	
Pension Fund Reserve	(781)	0	4	0	0	0	(777)		
Collection Fund Account Accumulated Absences	(26)	0	0	0	0	0	(26)		
Account	40	0	2	0	0	0	42		
Financial Instruments Account Capital Adjustment Account	0	0	420	0	0	0	420		
-Upward Revaluation	3,063	0	0	0	0	0	3,063		
- Downward Revaluation -(Loss) on Disposal of Fixed Assets	(8,560) (1,064)	0	0 (934)	0	0	0	(8,560) (1,998)		
-Revenue Expenditure Funded from capital	(5,934)	0	(554)	0	0	0	(5,934)		
- HRA Self Financing	Ò	0	(79,190)	0	0	0	(79,190)		
- Depreciation	(1,620)	0	(17,141)	0	0	0	(18,761)		
Capital Expenditure charged against General Fund and HRA balances Capital Grants and Contributions unapplied	718	0	9	0	0	0	727		
credited to the Comprehensive Income and Expenditure Statement	100	0	261	0	0	0	361		
Application of Grants to Capital Adjustment Account	3,581	0	342	0	0	0	3,923		
Capital Receipts Reserve	(201)	0	0	0	0	0	(201)		
Revenue Reserves	79	0	0	0	0	0	79		
Sub Total Adjustments between accounting basis and funding basis under regulations	10,605)	0	(96,227)	0	0	0	(106,832)	106,832	0
Net Increase/(Decrease) before transfers to earmarked reserves Transfers to/(from) earmarked	(838)	0	(1,159)	(456)	1,706	427	(320)	102,824	102,504
reserves	0	(86)	0	0	0	0	(86)	86	0
Sub Total Increase/(decrease) in the year	(838)	(86)	(1,159)	(456)	1,706	427	(406)	102,910	102,504
Balance at the end of the period	(4,112)	(1,480)	(1,758)	(561)	(3,066)	(972)	(11,949)	(103,722)	(115,671)

## **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie borrowing) to the Council.

2011/12		2012/13
£'000		£'000
104,835	Net deficit on the provision of services Adjustments to net deficit for non-cash movements	9,843
	Adjustments to het denote for non-cash movements	
(24,260)	Depreciation, Impairment of Fixed Assets	(23,229)
(754)	Increase/(Decrease) Provision for Bad Debt	(194)
(777)	Net Charges made for retirement benefit	(1,740)
10	Increase/(Decrease) in Inventory	54
(2,527)	Increase/(Decrease) in Debtors	1,956
(1,383)	(Increase)/Decrease in Creditors	(1,458)
39	Profit on Investments	3
(7)	Collection Fund Adjustment Account	(32)
42	Holiday Accrual	(117)
582	Deferred Capital Grant and Contributions	9,469
0	HRA Recharge Income	783
(29,035)	Adjustments to net deficit for non-cash movements	(14,505)
	Adjustments for items that are Investing or Financing Activities	
(1,972)	Other Capital Receipts and (Gains)/Loss on Sale Fixed Assets	(2,780)
73,828	Net Cash outflows/(inflows) from Operating Activities(Note 21)	(7,442)
3,225	Net Capital Activities	9,863
1,742	Net Change in Investments	4,041
4,967	Net Cash outflows/(inflows) from Investing Activities (Note 22)	13,904
(81,860)	Net Cash outflows/(inflows) from Financing Activities (Note 23)	(5,070)
(3,065)	Net (Increase)/ Decrease in Cash and Cash Equivalents	1,392
(690)	Cash and cash equivalents at the beginning of the period	2,375
2,375	Less Cash and Cash Equivalents at the end of the period (Note 15)	983
(3,065)	(Increase)/ Decrease in Cash and Cash Equivalents	1,392

## **Accounting Policies**

## 1. General Principles

This Statement of Accounts summarises the Council's transactions for the 2012/13 financial year and its position at 31st March 2013 year end. The Council is required to prepare an annual Statement of Accounts by the Accounts & Audits Regulations 2011. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 (the Code) and the Service Reporting Code of Practice 2012/13, issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

## 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Council transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Council.
- Revenue from the provision of services is recognised when the Council can measure reliably
  the percentage of completion of the transaction and it is probable that economic benefits or
  service potential associated with the transaction will flow to the Council.
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

## **Debtors and Creditors**

The Council's revenue accounts are maintained on an accruals basis (in accordance with the Code). That is, sums due to or from the Council during the year are included whether or not the cash has actually been received or paid in the year. An exception to this principle relates to repayments of NNDR which are made on a cash basis in the year that the Council is notified of the necessity to refund and, as the amount is outside of the Council's control, it was fully recouped from the amounts paid over to Central Government until 31st March 2013. This policy has no material effect on any one year's accounts.

#### Interest on balances

General Fund interest for the year is accrued and accounted for in the accounts in the relevant period to which it relates. Interest is credited to the Housing Revenue Account based on an average rate of interest earned on the Council's investments during the year.

## 3. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash Equivalents are investments that mature in no more than 3 months from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the cash flow, cash and cash equivalents are shown net of debit amounts with banks that are repayable on demand and form an integral part of the Council's cash management.

## 4. Provisions and Contingent Liabilities

Provisions are made where an event has taken place that gives the Council a legal or constructive obligation that probably requires settlement by transfer of economic benefits and where a reliable estimate can be made of the amount of the obligation.

Provisions are charged to the appropriate service revenue account in the year that the Council becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties. When payments are eventually made they are charged to the provision carried in the balance sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account.

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### 5. Employee Benefits

Benefits Payable During Employment - Short-term employee benefits are those due to be settled within 12 months of the year end. They include such benefits as salaries, paid annual leave and paid sick leave, and any bonuses for current employees and are recognised as an expense for services in the year in which the employees render service to the Council. An accrual is made for the cost of holiday entitlements earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### 6. Retirement Benefits

Most employees of the Council are members of the Local Government Pensions Scheme (the 'Scheme'), administered by Leicestershire County Council, which provides defined benefits to members, earned as employees work for the Council.

The liabilities of the pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method, i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, staff turnover etc and projections of projected earnings for current staff. Liabilities are discounted to their value at current prices, using a discount rate of 4.8% based on the indicative rate of return on high quality corporate bonds as measured by the yield on iBoxx Sterling Corporate Index, AA over 15 years, at the IAS 19 valuation date. (The corresponding figure for 2011/12 was 5.5%).

The change in the net pension liability is analysed into seven components:

- Current service cost, which is the increase in liabilities as a result of years of service earned this
  year and is allocated in the Income and Expenditure Statement to the revenue accounts of
  services for the relevant employees.
- Past service cost, which is the increase in liabilities arising from decisions in 2012/13 which affect
  years of service earned in earlier years and this is debited to the Net Cost of Services in the
  Income and Expenditure Statement as part of Non Distributed Costs.
- Interest cost, which is the expected increase in the present value of liabilities during the year and is debited to Net Operating Expenditure in the Income and Expenditure Statement.

- Expected return on assets is the annual investment return on the Scheme's fund based on the average of the expected long-term return and is credited to the Net Operating Expenditure in the Income and Expenditure Statement.
- Gains/losses on settlements and curtailments which result from actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees.
   This is debited or credited, as appropriate, to the Net Cost of Services as part of Non Distributed Costs.
- Actuarial gains and losses change the net pension liability and arise because events have not coincided with assumptions made at the last actuarial valuation, or because those assumptions have been updated, and these are debited to the Statement of Total Recognised Gains and Losses.
- Contributions paid to the Scheme as the employer's contributions.

Statutory provisions limit the Council to raising council tax to cover the amounts payable to the Scheme in the year. This results in appropriations to and from the Pensions Reserve in the Movement in Reserves Statement to remove the notional debits and credits and replace them with debits for cash paid and payable to the Scheme in the year.

The FRS17/IAS19 valuation does make allowance for the removal of the 'Rule of 85' for new entrants from 1st October 2006 but no allowance is made for the effect of the abolition of the 'Rule of 85' for new entrants since 31st March 2007. The principal reason for this is that insufficient information is available to allow for any such adjustments and these would be immaterial in actuarial terms.

## 7. Events after the Balance Sheet Date

The unaudited Statement of Accounts were approved for presentation on 12th June 2013 and this was the date initially used for consideration of whether there were any post balance sheet events that should be disclosed and that the accounts presented a true and fair view.

The audited accounts will be authorised for issue on 17th September 2013. Events after the balance sheet date will have been considered up to that time and there are no such events to report at the present time.

## 8. Prior Period Adjustments, Changes in Accounting Polices and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, ie in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effects of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively, unless stated otherwise, by adjusting opening balances and comparative amounts for the prior period as if the new policy has always been applied. Should any material errors be discovered in prior period figures they are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## 9. Financial Instruments

## Financial Liabilities

Financial Liabilities are initially measured at fair value and are carried in the Balance Sheet at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Income & Expenditure Statement for interest payable are based on the carrying value of the liability, multiplied by the effective rate of interest for the instrument. For the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Income and Expenditure Statement is the amount payable for the loan in the agreement.

Gain or losses arising on the repurchase or early settlement of borrowings are debited to Net Operating Expenditure in the Income & Expenditure Statement in the year of repurchase/settlement. Where, however, the repurchase of borrowing has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted or added to the amortised cost of the new or modified loan and the writedown to the Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Income and Expenditure Statement, regulations allow the impact on the General Fund or HRA to be spread over future years. The Council has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable was repaid. The reconciliation of amounts charged against the General Fund or HRA Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves statement.

## Financial Assets

Financial assets are classified into three types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- Available for Sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.
- Assets held for Trading financial assets held at fair value in the balance sheet with any
  adjustments made through the Income and Expenditure Statement, these are normally funds
  actively managed by banks or institutions.

Loans and receivables are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially valued at fair value. They are subsequently measured and carried on the Balance Sheet at amortised cost. Annual credits to the Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the investment's original effective interest rate.

Any gains and losses on de-recognition of an asset are credited or debited directly to the Income and Expenditure Statement.

Available for sale assets are recognised when the Council becomes a party to the contractual provisions of a financial instrument and are initially valued at fair value in the Balance Sheet. Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain/loss is recognised in the surplus or deficit on Revaluation of Available for Sale Financial Assets. Any gains/losses on de-recognition is taken directly to the Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available For Sale Reserve.

Assets held for Trading are measured and carried on the Balance Sheet at fair value. Any gains/losses in fair value are taken directly to the Income and Expenditure Statement.

The Council also holds a very small amount of Government stock. This is treated as an Available for Sale asset under the Code. However, these are held at cost in the Balance Sheet as the difference between this and their market value is immaterial to the Council as a whole.

The notes to the financial statements, on pages 21 to 56 show this information, where relevant, relating to the appropriate class of assets and liabilities.

#### 10. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Council when there is reasonable assurance that:

- the Council will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

## 11. Intangible Assets

Expenditure on assets that do not have physical substance but are identifiable and controlled by the Council (e.g. software licences) is capitalised when it will bring benefits to the Council for more than one financial year. The balance is amortised to the relevant revenue account over the economic life of the investment to reflect the pattern of consumption of benefits.

#### 12. Heritage Assets

The authority owns heritage assets such as civic regalia, statues, paintings and sculptures. Those valued at £10k or more are included on the Balance Sheet as Heritage Assets. The actual assets are situated in Council premises, parks and squares in Loughborough. Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets in that heritage items are reported in the Balance Sheet at insurance valuation.

## 13. Inventories and Long-Term Contracts

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. Any Long term contracts are accounted for on the basis of charging the surplus or deficit on the Provision of Services with the value of works and services received under the contract during the financial year.

## 14. Investment Property

Investment properties are those that are used solely to earn rentals and/or capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's length. Properties are not depreciated. Gains and losses on revaluation and disposal are posted to the Comprehensive Income and Expenditure Statement.

Rentals received in relation to investment properties are credited to the Comprehensive Income and Expenditure Statement. Revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore

reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

#### 15. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidentally to ownership of the property, plant or equipment from the lessor to the lessee. One finance lease has been identified and all the other leases are classified as operating leases.

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the service benefitting from the use of the leased property, plant or equipment.

## 16. Charges to Revenue for Non-Current Assets

Service revenue accounts, including support services and trading accounts, are debited with the following amounts to record the real cost of holding non current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses, if relevant, on non current assets used by the service, if there are no accumulated gains in the Revaluation Reserve against which they can be written off
- amortisation of intangible fixed assets attributable to the service.

The Council is not required to raise council tax to cover depreciation, impairment or amortisation and therefore these are reversed in the Movement in Reserves Statement on the General Fund Balance.

#### 17. Overheads

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2012/13. The total absorption costing principle is used - the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core costs relating to the Council's status as a multi-functional, democratic organisation.
- Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on non-operational properties.

## 18. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accrual basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure on routine repairs and maintenance of non current assets that does not enhance the asset or extend its useful economic life is charged directly to service revenue accounts. The de minimis level for accounting for property, plant and equipment is £10,000.

#### Measurement

Assets are initially measured at cost, comprising of the purchase price and any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure assets, community assets and assets under construction are included in the balance sheet at depreciated historical cost.
- Council dwellings have been valued using the 'Beacon valuation' method, whereby a sample
  of each category of dwelling is valued and then these valuations are applied to all similar

- dwellings to arrive at a gross valuation; They are valued at fair value, determined using the basis of existing use value for social housing (EUV-SH).
- Land, operational properties and other operational assets are included in the balance sheet at existing use value, market value or depreciated replacement cost.

Non-specialised operational properties are valued at either existing use or market value. Depreciated replacement cost is used for specialised operational properties and market value for investment properties and surplus assets.

Revaluations of fixed assets take place at five yearly intervals, although material changes to valuations will continue to be adjusted for in the interim period, as they occur. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains, unless the increase is reversing a previous revaluation decrease charged to Surplus or Deficit on the Provision of Services on the same asset.

Where decreases in value are identified, they are accounted for by:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gain).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired.

#### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain community assets) and assets under construction.

Depreciation is provided using the straight-line method over either the remaining life of the asset or the following periods:

Buildings (where appropriate)	5 - 92	years
Infrastructure	20	years
Plant, vehicles and equipment (excluding computers)	7	years
Computers and software licences	5	years

The Housing Revenue Account is charged with the depreciation of its assets. For dwellings this currently represents the same amount as was granted for the Major Repairs Allowance. Garages are depreciated over 10 years and shops are depreciated over 35 years using the straight-line method.

No item of Property, Plant and Equipment has been identified as having major components whose cost is significant in relation to the total cost of the item; therefore no separate depreciation calculations are required.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged to assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

## Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is devalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Depreciation is not charged to Assets Held for Sale. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

Receipts from disposals are part of the gain or loss on disposal line in the Comprehensive Income and Expenditure Statement (i.e. netted off against the carrying value of the assets at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as a capital receipt. A proportion of receipts relating to housing disposals are payable to the Government. The balance of receipts is credited to the Capital Receipts Reserve, and can then only be used for new capital investment. Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

#### 19. Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. Expenditure to be funded from a reserve is charged to the appropriate service revenue account and reflected in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. The relevant amount is then transferred back into the General Fund Balance so that there is no net charge to council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Council. These reserves are explained elsewhere in these Accounting Policies.

#### 20. Revenue Expenditure Funded from Capital under Statute

This is expenditure incurred during the year that may be capitalised under statutory provisions, but does not result in the creation of a non current asset for the Council. This is charged as expenditure to the relevant service revenue account in the year. The cost of this expenditure is met from existing capital resources and a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Movement in Reserves Statement so there is no impact on the level of council tax.

#### 21. Value Added Tax

Income and expenditure excludes any amounts related to VAT, as all VAT collected is payable to HM Revenue & Customs and all VAT paid is recoverable from them.

## 22. Interests in Companies and Other Entities

The Council has a material interest in Charnwood Neighbourhood Housing Limited that has the nature of a subsidiary but as CNH is no longer actively trading and its results and balance sheet are immaterial to the Council, group accounts have not been prepared. In these accounts, the interests in that company are not held for sale and are accounted for at cost.

#### **Notes to the Financial Statements**

## Note 1. Accounting Standards Issued, Not Adopted

There have been no substantial changes to the Council's accounting policies in 2012/13 but there have been certain changes to accounting standards which have not yet been incorporated into the Code of Practice for 2012/13. These will affect the Council's accounting in future years. The most significant change is in respect of accounting for pensions liabilities as noted below.

There have been several significant changes in relation IAS 19 Employee Benefits. IAS19 is changing for accounting years starting on or after 1st January 2013 and this will affect the budgeted pension expense for the next financial year. The key change affecting LGPS employers relates to the expected return on assets. Advance credit for anticipated outperformance of return seeking assets (such as equities) will no longer be permitted. The expected return on assets is currently credited to profit and loss, however from 2013 this is effectively replaced with an equivalent figure calculated using the discount rate (as opposed to that calculated using the Expected Return on Assets assumption). For 2012/13 this would have resulted in a £374k expense increase in the CIES.

## Note 2. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in pages 13 to 20, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are the high degree of uncertainty about future levels of funding for local government, changes to National Non-Domestic Rates and the Council Tax Benefit scheme. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be materially impaired as a result of a need to close facilities and/or reduce levels of service provision.

# Note 3. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, we do not consider that the actual results will be materially different from the assumptions and estimates. Major estimates are pensions and depreciation which are identified in notes 6 and 18 to the Accounting Policies.

#### Note 4. Exceptional Items of Income & Expenditure

There are no Exceptional Items for 2012/13. The 2011/12 Exceptional Item represented a charge of £79.19m in respect of the Council's payment to the government to 'buy out' its participation in the old Housing Subsidy system. As this amount was not to pay for goods or services or to settle an actual debt it was charged direct to the I&E statement. A debit of the same amount was then made in the Capital Adjustment Account on the Balance Sheet. As such there was no actual charge to Council Tax payers or Council Tenants.

#### Note 5. Events after the Balance Sheet Date

The Statement of Accounts was authorised for presentation by the S151 Officer on 12th June 2013. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31st March 2013, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

## Note 6.

## Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2012/13.

	ب Balance at 31st March S S	ក O Transfers Out	ក O Transfers in	Balance at 31st March ನ ರ ರ
Reinvestment Reserve	(954)	204	(600)	(1,350)
Revenue Reserves				
Economic Regeneration – LABGI Reserve	(116)	110	0	(6)
Planning Delivery Grant Reserve	(313)	3	0	(310)
Other	(97)	17	(154)	(234)
Total General Fund	(1,480)	334	(754)	(1,900)
Total HRA Major Repair Reserves	(561)	203	0	(358)

## **Reinvestment Reserve**

Purpose of this reserve is to fund items that produce a payback to the Council, to fund costs that lead to appreciable service improvements, and to fund one off costs. The following transfers to/from the reinvestment reserve are detailed below:

201	1/12		201	2/13
£'000	£'000		£'000	£'000
	(635)	Balance at 1st April		(954)
15		Added Years Costs	32	
(33)		Redundancy Payments	5	
12		Leisure Centres Procurement	0	
69		Public Conveniences Service Review Costs	9	
4		Other Costs	0	
14		Capital Allocation – Implementation of Credit Card Surcharge Capital Allocation – Town Hall Soundproofing Victoria	3	
0		Room	10	
0		Capital Allocation – Office Accommodation Refurbishment	129	
0		Capital Allocation – Lagan Upgrade	16	
	81	Total Expenditure in the Year		204
	(400)	Transfer from Working Balances		(600)
	(954)	Balance at 31st March		(1,350)

## Note 7. Other Income & Expenditure

Other income and expenditure included within the Comprehensive Income & Expenditure cost of services are Loughborough Special Expenditure, Building Control Accounts and Rechargeable Service Units, and details are as follows:-

## **Loughborough Special Expenditure**

Loughborough Special Expenditure is the town precept comparable to parish precepts. These costs are included within specific service lines in the Comprehensive Income and Expenditure Statement.

There was a debit balance of £22,756 in 2011/12. However, £16,012 was adjusted in the setting of the special expenses levy for 2013/14, leaving a debit balance of £6,744 to be recovered in future years. The 2012/13 debit balance of £21,103 will be adjusted in the setting of the special expenses levy for 2014/15.

Loughborough Special Expenses 2011/12 Budget	Loughborough Special Expenses 2011/12 Actuals	Debit Balance		Loughborough Special Expenses 2012/13 Budget	Loughborough Special Expenses 2012/13 Actuals	Debit Balance
£	£	£		£	£	£
1,307,300	1,330,056	22,756	Total Levy Adjustments from Year 2010/11	1,266,800 42,536	1,287,903 42,536	21,103
(39,190)	(39,190)	0	Adjustments from Year 2009/10	0	0	0
(30,784)	(30,784)	0	Council Tax Freeze Grant	(61,968)	(61,968)	0
1,237,326	1,260,082	22,756	Amended Total Levy	1,247,368	1,268,471	21,103

## **Building Control Account**

The Building (Local Council Charges) Regulations 2010 (SI 2010/404) requires the disclosure of information regarding the setting of charges for the administration of the building control function. However the Building Control Unit cannot charge for building work solely required for disabled persons. The overriding objective is to ensure the chargeable account recovers costs for chargeable functions.

2011/12		2012/13
£'000		£'000
	Chargeable Work	
347	Expenditure	307
(388)	Income	(405)
(41)	(Surplus)/Deficit	(98)
	Non-Chargeable Work	
278	Expenditure	250
(6)	Income	(22)
272	(Surplus)/Deficit	228

#### Rechargeable Service Units

This Service heading includes £1,306,444 (2011/12 £1,580,053) of internal income generated from Rechargeable Service Units. The Balance of £53,459 relates to shared services costs on the Harborough District Council Contact Centre contract.

Note 8. Property, Plant and Equipment

Movements in 2012/13			υt	(0				
Movements in 2012/13	Council Dwellings	Other Land and Buildings	Vehicles, Plant , Furniture & Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets under Construction	Total Plant, Property and Equipment
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation								
At 1st April 2012	174,081	38,906	8,756	2,066	3,541	79	16	227,445
Additions	20,041	306	168	0	2	0	47	20,564
Revaluation increases/(decreases) recognised in the Revaluation Reserve	(6)	93	0	0	0	0	0	87
Revaluation increases/(decreases) recognised in the Provision of Services	(19,927)	(1,974)	0	0	0	0	0	(21,901)
Derecognition – disposals	(3,529)	(254)	(222)	(564)	0	(11)	0	(4,580)
Transfers to/from Investment Properties	0	842	0	0	0	0	0	842
Asset Reclassification	0	0	41	(41)	0	0	0	0
At 31st March 2013	170,660	37,919	8,743	1,461	3,543	68	63	222,457
Accumulated Depreciation and impairment At 1st April 2012	(16)	(25)	(7,112)	(1,586)	0	0	0	(8,739)
Depreciation charge	(5,245)	(913)	(482)	(72)	(28)	0	0	(6,740)
Depreciation written out to the Revaluation Reserve	90	509	0	0	28	0	0	627
Depreciation written out to the Surplus/Deficit on the Provision of Services	5,137	248	0	0	0	0	0	5,385
Derecognition – other	0	5	222	373	0	0	0	600
At 31st March 2013	(34)	(176)	(7,372)	(1,285)	0	0	0	(8,867)
Net Book Value at 31st March 2013	170,626	37,743	1,371	176	3,543	68	63	213,590
Net Book Value at 31st March 2012	174,065	38,881	1,644	480	3,541	79	16	218,706

Comparative Movements in 2011/12	Council Dwellings	م Other Land and Buildings	ກ Vehicles, Plant , ອີFurniture & Equipment	n Infrastructure Assets	Community Assets	Surplus Assets	Assets under Construction	ے Total Plant, Property Sand Equipment
Cost or Valuation								
At 1st April 2011	188,305	31,926	8,653	2,026	3,871	36	909	235,726
Additions	6,693	362	153	40	0	0	0	7,248
Revaluation increases/(decreases) recognised in the Revaluation Reserve	(191)	12,068	0	0	252	37	0	12,166
Revaluation increases/(decreases) recognised in the Provision of Services	(20,533)	(4,739)	0	0	(328)	6	0	(25,594)
Derecognition – disposals	(1,086)	(708)	(64)	0	(224)	0	0	(2,082)
Derecognition – other	0	(3)	14	0	0	0	0	11
Other movements in cost or valuation	893	0	0	0	(30)	0	(893)	(30)
At 31st March 2012	174,081	38,906	8,756	2,066	3,541	79	16	227,445
Accumulated Depreciation and impairment At 1st April 2011	(23)	(159)	(6,518)	(1,486)	(47)	0	0	(8,233)
Depreciation charge	(3,912)	(661)	(644)	(100)	(47)	(3)	0	(5,367)
Depreciation written out to the Revaluation Reserve	121	364	0	0	71	1	0	557
Depreciation written out to the Surplus/Deficit on the Provision of Services	3,791	386	0	0	23	2	0	4,202
Derecognition – other	7	45	50	0	0	0	0	102
At 31st March 2012	(16)	(25)	(7,112)	(1,586)	0	0	0	(8,739)
Net Book Value at 31st March 2012	174,065	38,881	1,644	480	3,541	79	16	218,706
Net Book Value at 31st March 2011	188,282	31,767	2,135	540	3,824	36	909	227,493

## **Impairment Losses**

The code requires disclosure by class of assets of the amounts for impairment losses and impairment reversals charged to the surplus or deficit on the provision of services and to other Comprehensive Income & Expenditure.

These disclosures are consolidated in notes 8 and 10 reconciling movement over the year in the Property, Plant and Equipment and Intangible Asset Balances.

#### **Capital Commitments**

At 31st March 2013, the Council had entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2013/14 and future years budgeted to cost £16,166k. Similar commitments at 31st March 2012 were £17,701. The current major commitments are:

	31st March 2013
	£'000
Bus Shelter Replacement and Advertising	140
Youth and Adult Recreation and Pitch Projects	140
Community Facilities Grants	150
Market Stall Refurbishment	150
Car Park Improvements and Refurbishments	160
Loughborough University Science & Enterprise Park	250
Fuel Poverty and Green Deal Schemes	386
Private Sector Housing and Disabled Facilities Grants	670
Decent Homes and Neighbourhoods	13,509
	15,555

#### Revaluations

There was a full revaluation of the Council's Operational and Non-Operational non housing stock (Land and Buildings), comprising 127 Land Parcels and 73 Buildings, on 1st April 2009. The valuation was carried out by the Council's in-house valuer, Mr J. Leney MSC MRICS. The valuations were made in accordance with RICS Valuation Standards, sixth edition. Each land parcel and building has been assessed for the most appropriate method of valuation. The valuation categories used are – open market value, existing use value and depreciated replacement cost. Where the parcel includes a building or an infrastructure asset this has been valued separately. The value of the site is the sum of the land value and the value of the building or infrastructure asset. Life expired buildings or infrastructure are given a notional value of one pound. The valuation included:

- an inspection of all buildings
- an inspection of land in excess of one acre area
- a review of the development potential of likely disposal items
- a full review of the market for commercial property in Charnwood

The operational Housing Revenue stock comprising dwellings, shops, garages and stores were valued as at 1st April 2009. The valuation was carried out by the Council's in-house valuer, Mr J. Leney MSC MRICS. The valuations were made in accordance with RICS Valuation Standards, sixth edition. The dwellings were valued using the Beacon approach outlined in the Communities Department document titled "Guidance on stock valuation for resource accounting July 2005". This valuation included:

- · an external viewing of all Council estates
- an inspection of Beacon properties
- a full review of the market for residential property in the Borough.
- a full review of the age of the housing stock and classification into MRE Archetypes was included.

The dwellings, stores, shops and garages are valued on an Existing use value. Council HRA dwellings, shops, garages and stores along with the Council's Operational and Non-Operational non-housing stock (land and buildings) were revalued at the end of March 2013 on a 'desk top' basis, externally, by Stephen R Holland BSc (Hons) MRICS MCI Arb of Chesterton Humberts to reflect their fair value as at that time.

## **Note 9. Investment Properties**

The following items of income and expense have been accounted for in the Comprehensive Income and Expenditure Statement.

2011/12 £'000		2012/13 £'000
(175)	Rental Income from Investment Property Direct Operating expenses arising from	(140)
5	investment property	4
(170)	Net Gain	(136)

The following table summarises the movement in the fair value of investment properties.

2011/12 £'000		2012/13 £'000
4,666	Balance at the start of the year	3,522
	Additions	
1	Construction	5
(334)	Disposals	0
	Transfers	
0	To/from Property, Plant and Equipment	(842)
(811)	Other changes	(61)
3,522	Balance at the end of the year	2,624

#### Note 10. Intangible Assets

The Council accounts for its software purchases as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. There is no internally generated software.

All software assets are given a finite useful life of 5 years. The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £383,041 was charged to revenue in 2012/13 and is analysed in the following table:

2011/12		2012/13
£'000	Amortisation charged to the Comprehensive Income & Expenditure Statement	£'000
1	Cultural and Related Services	2
9	Elections	4
2	Environmental Services	1
11	Housing Services - General Fund	5
272	Housing Services – HRA	272
146	Absorbed over service headings	99
441		383

# Movement on Intangible Asset balances during the year is as follows:

2011/12 £'000		2012/13 £'000
	Balance at start of year:	
2,632	Gross carrying amounts	2,651
(1,621)	Accumulated amortisation	(2,062)
1,011	Net carrying amount at start of year	589
19	Additions: Purchases	94
(441)	Amortisation for the period	(383)
589	Net carrying amount at end of year	300
	Comprising:	
2,651	Gross carrying amounts	2,745
(2,062)	Accumulated amortisation	(2,445)
589		300

# Note 11. Heritage Assets

2011/12 £'000		2012/13 £'000
0	Balance at the start of the year	229
30	Assets reclassified from Community Assets	0
199	Revaluations	0
229	Balance at the end of the year	229

#### Note 12. Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet:

	Long-Term		Short-	Term
	31st March 2012 £'000	31st March 2013 £'000	31st March 2012 £'000	31st March 2013 £'000
Investments				
Loans and Receivables	57	0	5,207	6,108
Unquoted Equity investment at amortised cost	0	0	0	0
Financial Assets at fair value through Profit				
and Loss	750	0	9,890	9,730
Total Investments	807	0	15,097	15,838
Debtors				
Loans and Receivables	15	10	3,202	7,195
Total Debtors	15	10	3,202	7,195
Borrowings				
Financial liabilities at amortised cost	81,220	81,190	0	6,000
Total Borrowings	81,220	81,190	0	6,000
Creditors				
Financial liabilities	0	0	3,760	9,889
Total Creditors	0	0	3,760	9,889

Whilst no amount is shown above there is one long-term 'Loans and Receivables' being:

Investment held on behalf of Newtown Linford Parish Council	Cost Price	Nominal Value	Market Value £
Common Investment Fund - High Yield Units	152	180	1,145

In addition to the above, the Council holds 10.2% of the Ordinary Shares of the Great Central Railway (1986) plc. These cost £261k and the shares are fully paid-up and there is no further liability to pay any more to the company. The company is operated to re-create the best years of steam locomotives and experience mainline railway operation. The company made a loss after taxation of £115,596 in the year ended 31st January 2013 and had net assets of £1.561m at 31st January 2013. The audit opinion had no qualification for the year ended 31st January 2013. However, the company has a non-profit distribution status and its Memorandum & Articles of Association prohibits any distribution to shareholders. As such the shares have no current value and are shown at Nil as an Unquoted Equity Investment at amortised cost.

Financial Assets at fair value through Profit and Loss amount to £9,730k at 31st March 2013, and these funds are all invested through Investec Asset Management Ltd and are classed as financial instruments at 'fair value through profit and loss'. The Fund Manager values the investments at fair value at the Balance Sheet date in accordance with the Code.

The investment fund comprises Fixed Interest securities and Certificates of Deposits with prime counterparties in the Money Market held to varying dates of maturity and at varying rates. These are part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent pattern of short term profit taking and accordingly meet the requirement of

Section 7 of the Code to be accounted for as being 'financial instruments at fair value though profit and loss'.

The £10k of Long Term Loans and Receivables classified as debtors is in respect of mortgages granted on Council House sales. Short-term Loans and Receivables relate to various classes of debtors, including sundry debtors plus tenants' rental accounts. This debtors figure is reduced by the Bad Debt impairment and except for this all debtors are shown at book value.

The Borrowing of £81.19m outstanding is classified as a 'Financial liability at amortised cost' under the Code and requires a fair value to be disclosed where this is different to the carrying amount stated in the Balance Sheet. £2m of these loans has been attributed a fair value of £3,792k at the date of the Balance Sheet. The reason for the value difference is that this loan is running at a high coupon, set at the original loan date in 1984, and although it carries a LOBO (Lender's Option, Borrower's Option) it is unlikely to be called in by the counterparty before the maturity date in 2024. This would only occur if the prevailing interest rate became consistently above 11.625%. Therefore the risk of replacement is slight. In this event the Council has access to the Public Works Loan Board funds, or could disinvest surplus cash.

The fair value of the remaining £79.19m is £73.6m and these loans were taken out to fund a repayment to the government in order to 'buy out' the Council's participation in the old Housing Subsidy system. All the loans are at fixed rates of interest maturing between 11 and 49 years' time and the loan interest will be serviced from housing rental income. The council does not currently intend to pay off any on these loans early and they are therefore held at their face value.

The fair value of all the loans is determined by calculating the Net Present Value (NPV) of future cash flows which provides an estimate of the value of payments in the future. The discount rate used in the NPV calculation should be equal to the current rate in relation to the same instrument from a comparable lender or the new loan rate in respect of the £79.19m of PWLB loans. The discount/new loan rates were evaluated at between 2.58% and 4.03% by Sector Treasury Services Ltd, the Council's treasury adviser.

These will be the rates applicable in the market on the date of valuation for an instrument of the same duration, i.e. equal to the outstanding period from valuation date to maturity. The structure and terms of the comparable instrument should be the same.

Total Interest of £2,959k a year will be payable in two instalments on the loans each year and will be charged directly to the Income and Expenditure Statement.

Financial Liabilities in Creditors are in respect of various trade creditors and accruals which are classified as financial instruments and are shown at cost.

#### **Heritable Bank investment**

With the exception of the Council's investment with Heritable Bank Plc ('Heritable'), at the Balance Sheet date it is not considered that any of the above assets are impaired in any way and there has been no history of failure to repay on the due dates by any counterparty with whom the Council has transacted business.

In October 2008, the Icelandic bank Landsbanki ceased trading and its UK subsidiary, Heritable, went into administration. The Council had deposited £1m with Heritable on 30th January 2008, with a maturity date of 28th January 2009 and interest rate of 5.52%. The carrying amount of this investment is £1,055k less an impairment of £145k. The net amount of £108k is expected to be received in 2013/14. The difference of £802k between the net value of the debt and the amounts included in the accounts represents the cash received to 31st March 2013.

The money with Heritable is subject to the administration process and the amounts and timings of payments to the Council are determined by the administrators. Based on the latest information available the Council has made an impairment adjustment for the deposit as explained below.

Heritable is a UK registered bank under UK law. The company was placed in administration on 7th October 2008. The creditor progress report issued by the administrators Ernst & Young, dated 28th July 2011, outlined that the return to creditors was projected to be between 86p and 90p in the £. The Council has therefore decided to recognise impairment based on it recovering 88p in the £. It is

anticipated that the return will be towards the top end of the estimate as the strategy of winding up the bank by 2014 should produce better returns than an earlier winding up. The Council has received £802k in interim dividends from the administrator since 7th October 2008 and has made the following assumptions regarding the timing of future recoveries:

Jul	2013	2.00%	January 2014	8.80%

Recoveries are expressed as a percentage of the Council's claim in the administration, which includes interest accrued up to 6th October 2008.

The reduction in the impairment loss recognised in the Income and Expenditure Statement in 2012/13 of £3k, has been calculated by discounting the assumed cash flows at the effective interest rate of the original deposits in order to recognise the anticipated loss of interest to the Council until monies are recovered. Adjustments to the assumptions will be made in future accounts as more information becomes available.

#### **Other Short-Term Investments**

Short-term lending is carried in the Balance Sheet at amortised cost at the Balance Sheet date. Therefore the material accrued interest at 31st March 2013 is included in the above value for Balance Sheet purposes. Interest received during the year is credited to the Income and Expenditure Statement. There are no costs associated with these transactions.

# Income, Expense, Gains and Losses on Financial Instruments

		2012	2/13			201	1/12	
	Financial Assets: Loans and Receivables	Financial Assets at Fair Value through Profit and Loss	Financial Liabilities at Amortised Costs	Total	Financial Assets: Loans and Receivables	Financial Assets at Fair Value through Profit and Loss	Financial Liabilities at Amortised Costs	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Interest Expense	0	0	2,959 0	2,959 0	0	0	262 0	262 0
Losses								
Total expense in Surplus or Deficit on the Provision of Services	0	0	2,959	2,959	0	0	262	262
Interest Income	(170)	(110)	0	(280)	(107)	(170)	0	(277)
Total income in Surplus or Deficit on the Provision of Services	(170)	(110)	0	(280)	(107)	(170)	0	(277)
Gain on Revaluation	(3)	0	0	(3)	(39)	0	0	(39)
Surplus/deficit arising on revaluation of financial assets in Other Comprehensive Income and Expenditure	(3)	0	0	(3)	(39)	0	0	(39)
Net (Gain)/Loss for the Year	(173)	(110)	2,959	2,676	(146)	(170)	262	(54)

## Note 13. Inventories

Landlord Services (former CNH) transferred to the Council on1st November 2012, the £64K represents works stocks held on site.

31st March 2012 £'000		31st March 2013 £'000
	<u>Inventories</u>	
0	Work Stocks on Site	64
24	Franking Machines	13
9	Other	10
33		87

Note 14. Short-Term Debtors

31st March 2012		31st March 2013
£'000		£'000
	Amounts falling due in one year:	
395	Government Departments	535
397	HM Revenue and Customs	1,001
760	Housing Rents	801
676	Reserved Debtors	4,895
3,614	Sundry Debtors	3,195
282	Net Share of Council Tax Debtors	293
667	Other Preceptors Share of Collection Fund	1,231
166	Charnwood Neighbourhood Housing Ltd	512
36	Other	34
6,993		12,497

Most Debtors are considered to be financial instruments and are classified as Loans and Receivables. Statutory debts such as Council Tax and National Non-Domestic Rates are not financial instruments. Those that are Financial Instruments are measured at amortised cost at Balance Sheet date. In effect that is the initial amount less any repayments or accrued interest. The Council does not routinely charge interest on the debtor accounts and impairment is dealt with as set out below. The impairment of these assets is considered in depth when calculating the provision for doubtful debts and appropriate provision is made which is charged to the Income and Expenditure Account. There is a general provision for doubtful debts of £2,207,736 (2011/12 £2,013,790).

## **Bad Debt Provision**

The Bad Debt provision is analysed as follows:-

2011/12		2012/13
£'000		£'000
(5)	Bed and Breakfast	(14)
(1,347)	Housing Benefits	(1,499)
(140)	General Fund	(135)
(522)	HRA Rents	(560)
(2,014)		(2,208)

# Note 15. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

31st March 2012		31st March 2013
£'000		£'000
271	Cash held by the Council Short-term deposits with approved	198
3,975	institutions	8,085
4,246		8,283
0	Short-term Loans	(6,000)
(1,871)	Cash & Bank Overdrawn	(1,300)
(1,871)		(7,300)
2,375	Total Cash and Cash Equivalents	983

## Note 16. Surplus Assets Held for Sale

2011/12		2012/13
Current		Current
Assets		Assets
£'000		£'000
42	Balance outstanding at start of year	6
(36)	Revaluation losses	0
6	Balance outstanding at year end	6

**Note 17. Short-Term Creditors** 

31st March 2012		31st March 2013
£'000		£'000
413	HM Revenue and Customs	548
667	Government Departments	356
234	Leicestershire County Council	102
399	Housing Rents	439
1,673	Other Sundry Creditors	1,927
1,588	Reserved Creditors	7,463
691	Health Authority	912
168	CBC Share of Overpaid Council Tax	155
100	Charnwood Neighbourhood Housing Ltd	60
1,838	NNDR- Central Government	314
244	Provision for Accumulated Absences	361
203	Section 106 Monies	348
8,218		12,985

Creditors are regarded as financial instruments for accounting purposes except those in respect of items such as NNDR and payments due to certain government departments. All such items regarded as financial instruments are valued at fair value as at 31st March 2013.

## **Note 18. Provisions**

The Code requires that the accounts clearly differentiate the provisions from the reserves of the Council. Provisions are required for any liabilities of uncertain timing or amounts that have been incurred.

	Housing Benefit Claim Provision £'000
Balance as at 1st April 2012	(391)
Amounts used in 2012/13	0
Balance as at 31st March 2013	(391)

#### Note 19. Usable Reserves

Movements in the Council's Usable Reserves are detailed in the Movement in Reserves Statement on page 10 and below as follows:-

#### **General Fund Balance**

Purpose of Reserve: Resources available to meet future running costs for non-housing services. The guideline used by the Council requires a balance to be maintained of at least £2m.

## **Housing Revenue Account**

Purpose of Reserve: Resources available to meet future running costs for council houses. See page 10 Statement of Movement on the Housing Revenue Account Balance.

## **Usable Capital Receipts Reserve**

Purpose of Reserve: proceeds of fixed asset sales available to meet future capital investment.

2011/12 £'000		2012/13 £'000
(4,772)	Balance at 1st April	(3,066)
(111)	General Fund amounts receivable Amounts applied to finance new capital	(604)
1,817	investments	169
(3,066)	Balance at 31st March	(3,501)

## **Usable Capital Grants and Contributions Reserve**

Purpose of Reserve: proceeds of grants and contributions to meet future capital investment and specific revenue expenditure.

2011/12 £'000		2012/13 £'000
(1,399)	Balance at 1st April Amounts applied to finance new capital	(972)
788	investments	417
(361)	Amounts transferred (from) revenue	(5)
(972)	Balance at 31st March	(560)

Note 20. Unusable Reserves

31st March 2012 £'000		31st March 2013 £'000
(16,279)	Revaluation Reserve	(16,297)
(128,132)	Capital Adjustment Account	(119,812)
647	Financial Instruments Adjustment Account	236
(15)	Deferred Capital Receipts Reserve	(10)
39,836	Pension Reserve	47,750
(23)	Collection Fund Adjustment Account	29
244	Accumulated Absences Account	361
(103,722)		(87,743)

#### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

•

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2011/12 £'000		2012/13 £'000	2012/13 £'000
(3,584)	Balance at 1st April		(16,279)
(14,584)	Upward revaluation of Assets	(1,034)	
1,662	Downward revaluation of Assets & Impairment	321	
(16,506) 96	Surplus or Deficit on Revaluation of non- current assets not posted to the Surplus or Deficit on the Provision of Services Difference between fair value depreciation and historical cost depreciation Accumulated gains on assets sold or	474	(16,992)
131	scrapped	221	
227	Amount written off to the Capital Adjustment Account		695
(16,279)	Balance at 31st March		(16,297)

## **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1st April 2007, the date that the Revaluation Reserve was created to hold such gains.

31st March 2012		31st Ma	rch 2013
£'000		£'000	£'000
(232,798)	Balance at 1st April		(128,132)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:		
3,638 79,190	Charges for depreciation and impairment on non-current assets Local authority housing – settlement payment to Government for HRA self financing	6,257 0	
23,055	Revaluation losses on Property, Plant and Equipment	16,525	
441	Amortisation of intangible assets	383	
5,934	Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the	1,143	
2,310	Comprehensive Income and Expenditure Statement	3,980	28,288
114,568			
(131)	Adjusting amounts written out of the Revaluation Reserve		(221)
114,437	Net written out amount of the cost of non-current assets consumed in the year		100,065
	Capital financing applied in the year:		
(1,817)	Use of Capital Receipts to finance new capital expenditure Use of Major Repairs Reserve to finance new capital	(169)	
(3,326)	expenditure	(5,321)	
(3,923)	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	(10,006)	
(789)	Application of grants to capital financing from the Capital Grants Unapplied Account	(416)	
(727)	Capital expenditure charged against the General Fund and HRA balances	(3,896)	(19,808)
(10,582)			
811	Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement		61
(128,132)	Balance at 31st March		(119,812)
(120,132)	Dalatice at 313t Materi		(113,012)

## **Financial Instruments Adjustment Account**

The Financial Instruments Adjustment Account includes the early redemption costs of paying back long-term money borrowed by the Council. These costs reflect the interest rate differential of the loans compared with current rates and are charged to the Housing Revenue Account over a ten-year period and recouped through Housing Subsidy.

31st March 2012 £'000		31st March 2013 £'000
1,067	Balance at 1st April	647
	Proportion of premiums incurred in previous financial years to be charged against the Housing Revenue Account Balance in	
(420)	accordance with Statutory requirements	(411)
647	Balance at 31st March	236

#### **Pensions Reserve**

The Pension reserve absorbs the timing differences arising from the arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However statutory arrangements require benefits earned to be financed as the Council makes employers contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the pension reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2011/12 £'000		2012/13 £'000
28,468	Balance at 1st April	39,836
10,591	Actuarial (gains) or losses on pension assets and liabilities	6,174
·	Reversal of items relating to retirement benefits to the	,
2,512	Comprehensive Income and Expenditure Statement	3,903
(1,735)	Employers Pension Contributions in the year	(2,163)
39,836	Balance at 31st March	47,750

## **Deferred Capital Receipts Reserve**

The Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

31st March 2012 £'000		31st March 2013 £'000
(22)	Balance at 1st April Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure	(15)
7	Statement	5
(15)	Balance at 31st March	(10)

## **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

Purpose of Reserve: separate fund maintained by billing authorities for the collection and distribution of amounts due in respect of Council Tax and NNDR of which, in-year surpluses and deficits are due to/from precepting authorities in future years. This shows the amount owed (to)/from the Council towards the current Collection Fund balance. See page 64 and Notes to the Collection Fund Statement.

31st March 2012 £'000		31st March 2013 £'000
(49)	Balance at 1st April Amount by which council tax income credited to the Comprehensive Income & Expenditure Statement is different from council tax income calculated for the year in accordance with	(23)
26	statutory requirements	52
(23)	Balance at 31st March	29

## **Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, eg annual leave entitlement carried forward at 31<sup>st</sup> March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

31st M 20			31st I 20	
£'000	£'000		£'000	£'000
	286	Balance at 1st April		244
(42)		Amounts accrued at the end of the current year	117	
	(42)	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements		117
	244	Balance at 31st March		361

Note 21. Cash Flow Statement - Operating Activities include the following:-

2011/12 £'000		2012/13 £'000
(303)	Interest Received	(441)
234	Interest Paid	2,984
(69)	Cash (Inflow)/Outflow	2,543

Note 22. Cash Flow Statement - Investing Activities

2011/12 £'000		2012/13 £'000
8,087 19	Purchase of Property, Plant, Equipment, Investment property and intangible assets Other payments for investing activities	17,257 94
(333)	Proceeds from the Sale of Property, Plant, Equipment, investment property and intangible assets	(1,225)
1,742	Proceeds of short-term and long-term investments	4,041
(4,548) <b>4,967</b>	Other Receipts for investing activities  Cash (Inflow)/Outflow	(6,263) <b>13,904</b>

Note 23. Cash Flow Statement - Financing Activities

2011/12 £'000		2012/13 £'000
(79,190)	Cash Receipts of short and long term borrowing	(6,000)
(2,019)	Net NNDR Cash (Inflow)/Outflow	1,250
(651)	Net Council Tax Cash (Inflow)/Outflow	(320)
(81,860)	Cash (Inflow)/Outflow	(5,070)

## Note 24. Amounts Reported for Resource Allocation Decisions

This reconciliation shows how the figures in the analysis of Directorates income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

# Directorate Analysis For the year ended 31st March 2013

	Gei	neral Fund Directorate	es			
	Housing, Planning, Regeneration & Regulatory	Neighbourhoods & Community Wellbeing	Corporate Services	General Fund Total	Housing Revenue Account	Grand Total
	£'000	£'000	£'000	£'000	£'000	£'000
Employee Related Costs	3,566	3,852	4,736	12,154	2,085	14,239
All Other Controllable Costs	1,494	8,874	45,961	56,329	7,388	63,717
Controllable Income	(3,191)	(4,989)	(44,000)	(52,180)	(21,215)	(73,395)
Total	1,869	7,737	6,697	16,303	(11,742)	4,561

# Directorate Analysis For the year ended 31st March 2012

	Ge	neral Fund Directorat	tes				
	Housing, Planning, Regeneration & Regulatory	Neighbourhoods & Community Wellbeing Corporate Services		General Fund Total	Housing Revenue Account	Grand Total	
	£'000	£'000	£'000	£'000	£'000	£'000	
Employee Related Costs	3,634	3,858	4,689	12,181	459	12,640	
All Other Controllable Costs	1,420	9,528	44,588	55,536	9,380	64,916	
Controllable Income	(2,714)	(6,271)	(42,230)	(51,215)	(19,717)	(70,932)	
Total	2,340	7,115	7,047	16,502	(9,878)	6,624	

Reconciliation of Directorate Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement					
	2011/12 2012/13				
	£'000	£'000			
Net Expenditure within Directorate Analysis	6,624	4,561			
Amounts in the Comprehensive Income and Expenditure Statement not reported to management in the Analysis	114,406	24,341			
Amounts included in the Analysis not included in the Comprehensive Income and Expenditure Statement	29	29			
Cost of Services in Comprehensive Income and Expenditure Statement	121,059	28,931			

Reconciliation to Subjective Analysis 2012/13	Service Analysis £'000	Not Reported to Management £'000	Not Included in I&E £'000	Net Cost of Services £'000	Corporate Amounts £'000	Total £'000
Fees, Charges and Other Service Income	(31,481)	(102)	454	(31,129)		(31,129)
Recharge Income Interest and Investment		(230)		(230)	(005)	(230)
Income Income from Council					(335)	(335)
Tax Government Grants and Contributions	(41.014)			(41.014)	(9,611)	(9,611)
	(41,914)	(220)	454	(41,914)	(10,372)	(52,286)
Total Income	(73,395)	(332)	454	(73,273)	(20,318)	(93,591)
Employee Expenses Other Service	14,239		(123)	14,116		14,116
Expenses	63,717	151	(302)	63,566		63,566
REFCUS		602		602		602
Accumulated Absences Depreciation, Amortisation and		116		116		116
Impairment (Surplus)/Deficit on Trading Accounts		23,700		23,700	(29)	23,700 (29)
Interest Payments					2,990	2,990
Precepts & Levies Payments to Housing					2,730	2,730
Capital Receipts Pool					595	595
Net Pension Interest Investment Properties		198		198	1,542	1,740
Change in Fair Value Profit/loss on		(94)		(94)	94	0
Investments Other Income: Capital					(3)	(3)
Receipts Capital Grants &					(24)	(24)
Contributions Loss on Disposal of					(9,469)	(9,469)
Fixed Assets					2,804	2,804
Total Operating						
Expenses	77,956	24,673	(425)	102,204	1,230	103,434
Surplus or Deficit on the Provision of						
Services	4,561	24,341	29	28,931	(19,088)	9,843

Reconciliation to Subjective Analysis 2011/12	Service Analysis £'000	Not Reported to Management £'000	Not Included in I&E £'000	Net Cost of Services £'000	Corporate Amounts £'000	Total £'000
Fees, Charges and			400			
Other Service Income	(30,831)	(4.4.07.4)	466	(30,365)		(30,365)
Recharge Income Interest and Investment Income		(14,274)		(14,274)	(363)	(363)
Income from Council Tax Government Grants and					(9,490)	(9,490)
Contributions	(40,101)			(40,101)	(10,657)	(50,758)
Other Income		(90)		(90)	(608)	(698)
Total Income	(70,932)	(14,364)	466	(84,830)	(21,118)	(105,948)
Employee Expenses Other Service	12,639		(107)	12,532		12,532
Expenses	64,917	4,086	(330)	68,673		68,673
REFCUS Support Service		2,231		2,231		2,231
Recharges Depreciation, Amortisation and		14,221		14,221		14,221
Impairment (Surplus)/Deficit on Trading Accounts		28,076		28,076	(29)	28,076
HRA Self Financing Loan		79,190		79,190	(29)	(29) 79,190
Interest Payments		,		-,	284	284
Precepts & Levies					2,641	2,641
Payments to Housing Capital Receipts Pool					227	227
Net Pension Interest Profit/loss on		155		155	630	785
Investments Investment Properties					(39)	(39)
Change in Fair Value		811		811	(811)	0
Item 8 Debit Gain or Loss on Disposal of Fixed					(7)	(7)
Assets					1,998	1,998
Total Operating Expenses	77,556	128,770	(434)	205,889	4,894	210,783
Surplus or Deficit on the Provision of						
Services	6,624	114,406	29	121,059	(16,224)	104,835

## **Note 25. Trading Operations**

The Council's trading operations include Loughborough Market, Shepshed Market and Woodgate Chambers.

The 2012/13 expenditure figure includes a one-off compensation reserve of £34,057.

Trading Operations 2011/12 £'000		Trading Operations 2012/13 £'000
(466)	Income	(454)
437	Expenditure	425
(29)	(Surplus)/Deficit	(29)

## Note 26. Members' Allowances

Charnwood Borough Council paid the following amounts to members of the Council during the Year. Members Allowances exclude employer's NI and include employer's superannuation, as this is an accrued benefit earned by the Member.

2011/12 £'000		2012/13 £'000
357	Salaries/Allowances	363
19	Expenses	15
376	Total	378

## Note 27. Officers' Remuneration

Details of the numbers of Council staff, whose remuneration is greater or equal to £50,000 per annum, grouped in rising bands of £5,000. Remuneration for these purposes includes all sums paid to or receivable by an employee, including expenses allowances and the money value of any other benefits, but excluding employer's normal pension contributions.

There are no employees within this category that have received loss of office payments or who work part time but whose full time annualised salary is £50,000 or above.

Total Number of Employees 2011/12	Remuneration Band	Total Number of Employees 2012/13
2	£50,000 - £54,999	5
3	£55,000 - £59,999	4
1	£60,000 - £64,999	0
1	£65,000 - £69,999	1
3	£70,000 - £74,999	3
0	£75,000 - £79,999	0
0	£80,000 - £84,999	0
0	£85,000 - £89,999	0
0	£90,000 - £94,999	0
0	£95,000 - £99,999	0
0	£100,000 - £104,999	0
0	£105,000 - £109,999	0
0	£110,000 - £114,999	0
1	£115,000 - £119,999	1

## **Details of Remuneration**

The Chief Executive and the Directors are shown below and their remuneration is also included in the previous table for completeness. There are no exit packages relating to senior officers in 2012/13.

Total Remuneration including Pension Contribution 2011/12 £	Post Holder Information (Post Title)	Salary, Fees & Allowances £	Expense Allowances £	Total Remuneration excluding Pension Contribution 2011/12 £	Employers Pension Contribution £	Total Remuneration including Pension Contribution 2012/13 £
141,034	Chief Executive	115,649	0	115,649	24,931	140,580
88,460	Director of Community Wellbeing & Customer Services	74,492	103	74,595	15,723	90,318
88,132	Director of Housing, Planning & Regeneration & Regulatory Services	74,370	0	74,370	15,723	90,093
88,142	Director of Corporate Services	74,416	0	74,416	15,723	90,139
405,768	Total	338,927	103	339,030	72,100	411,130

## Note 28. Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2011/12 and in 2012/13.

2011/12		2012/13
£'000	Credited to Taxation and Non specific Grant Income	£'000
(9,490)	Council Tax Income	(9,611)
(7,437)	Non Domestic Rates	(8,426)
(2,299)	Revenue Support Grant	(168)
0	Right to Challenge / Bid	(13)
(582)	Capital Grants and Contributions	(9,469)
(172)	Council Tax Freeze Grant	(344)
(644)	New Homes Bonus	(1,316)
(105)	Local Services Support Grant	(105)
(20,729)	Total Credited to Taxation and Non specific Grant Income	(29,452)
	Benefit Grants Credited to Services	
(17,604)	Rent Allowance Subsidy	(18,844)
(11,465)	Rent Rebate Subsidy	(12,190)
(9,439)	Council Tax Rebate Subsidy Business Rate and Council Tax Deferral Scheme	(9,278)
(931)	Housing Benefit Administration Subsidy	(897)
(331)	Other Grants Credited to Services	(037)
(546)	Supporting People	(546)
(109)	Crime and Disorder Partnership	(70)
(749)	Local Partnership	(571)
0	Localisation of Council Tax Leicestershire County Council Sports, Active	(84)
(233)	and Young Persons	(192)
(4)	Leisure Centres Management Fee	0
(12)	Staying Healthy Grant	(17)
(3,781)	Major Repair Allowance	0
(3,703)	Capital Grants & Contributions – (REFCUS)	(542)
(76)	Other Government Grants	(81)
(48,657)	Total Revenue Grants Credited to Services	(43,315)

The Council has received a number of capital grants and contributions that have yet to be recognised as income as they have conditions attached to them that may require the monies to be returned to the giver. The balances at the year end are as follows:

31st March 2012 £'000	Capital Grants and Contributions – Receipts in Advance	31st March 2013 £'000
	Carbon Emissions Reduction Target	
(67)	Funding	0
(772)	Developer's Contributions	(1,045)
(839)	Total	(1,045)

The Council has a number of revenue grants and contributions that have not yet been recognised as they have conditions attached to them that may require the monies to be returned to the giver. The balances at the year end are as follows:

31st March 2012 £'000	Revenue Grants and Contributions – Receipts in Advance	31st March 2013 £'000
(203)	Developer's Contributions	(193)
(102)	Other Revenue Grants & Contributions	(300)
(305)	Total	(493)

#### Note 29. External Audit Costs

The Council has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Council's external auditors. In 2012/13 the Council's external auditors changed from the Audit Commission to KPMG and the figures for 2011/12 below relate to the former and the figures for 2012/13 relate to the latter.

2011/12 £'000		2012/13 £'000
111	Fees payable with regard to external audit services carried out by the appointed auditor	66
1	Fees payable in respect of Statutory Inspections	1
28	Fees payable for the certification of grant claims and returns for the year	23
140		90

The fees payable for grant claims of £28K in 2011/12, included a £33K accrual for the certification of the 2011/12 grants which took place in 2012/13 and a credit adjustment of £5K for 2010/11. The fees payable for external audit services of £66K in 2012/13 includes a £6K credit adjustment for 2011/12, whilst the fees payable for grant claims of £23K in 2012/13 includes a debit adjustment of £6K for 2011/12.

#### Note 30. Related Parties

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

#### **Central Government**

Central government has significant influence over the general operations of the Council – it is responsible for providing the statutory framework within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties (eg council tax bills, housing benefits). Grants received from government departments and other Grants received in advance are set out in Note 28.

#### Members

Members of the Council have direct control over the Council's financial and operating policies. The total of members' allowances paid in 2012/13 is shown in Note 26. No members of the council or senior officers undertook any material related party transactions requiring disclosure during 2012/13.

#### **Other Public Bodies**

Local Government Pension Schemes are set out in Note 33 (page 50).

Precepts collected on behalf of other local authorities and bodies are shown in the Collection Fund Statement (page 64).

Amounts due to and from the Council from its subsidiary, Charnwood Neighbourhood Housing Ltd, are shown in Notes 14 and 17 on pages 33 and 35.

#### Note 31. Capital Expenditure and Capital Financing

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

2011/12		2012/13
£'000		£'000
(3,171)	Opening Capital Financing Requirement	78,639
	Capital Investment	
7,248	Property, Plant and Equipment	20,564
1	Investment Properties	5
19	Intangible Assets	94
5,934	Revenue Expenditure Funded from Capital under Statute	1,143
79,190	HRA self financing Determination	0
	Sources of Finance	
(1,817)	Capital receipts	(169)
(8,038)	Government grants and other contributions	(15,741)
	Sums set aside from revenue:	
(727)	Direct revenue contributions	(3,896)
78,639	Closing Capital Financing Requirement	80,639
	Explanation of movements in year	
81,810	Increase in underlying need to borrowing (unsupported by government financial assistance)	2,000
81,810	Increase in Capital Financing Requirement	2,000

#### Note 32. Termination Benefits

The Council agreed to terminate the contracts of three employees in 2012/13, incurring liabilities totalling £59,408, (six employees in 2011/12 £46,444). None of these employees were Directors. Two officers were made redundant, one from Leisure and Cultural Services and one from Housing Strategy Services. One officer from Planning and Regeneration took early retirement in the interest of the efficiency of the service.

#### Note 33. Defined Benefit Pension Schemes

#### **Participation in Pension Schemes**

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

Charnwood Borough Council participates in a defined benefit scheme administered by Leicestershire County Council in accordance with the Local Government Pension Scheme Regulations 1997, as amended. This is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.

## **Transactions Relating to Post-employment Benefits**

The cost of retirement benefits is reported in the cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year.

Comprehensive Income and Expenditure Statement	Local Government Pension Scheme 2011/12 £'000	Local Government Pension Scheme 2012/13 £'000
Cost of Services		
Current Service cost	1,527	1,736
Past Service cost / (gain)	0	616
Settlements and Curtailments	355	9
Financing and Investment Income and Expenditure		
Interest costs	4,798	4,811
Expected return on scheme assets	(4,168)	(3,269)
Total Post Employment Benefit charge to the Surplus or Deficit on the Provision of Services	2,512	3,903
Movement in Reserve Statement	(770)	(4.740)
Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the code	(776)	(1,740)
Actual amount charged against the General fund	1 726	2 162
balance for pension in the year	1,736	2,163
Actuarial Gains and (Losses) in the year	(10,605)	(6,126)

Reconciliation of the Present value of the defined benefit obligation and the fair value of the plan assets recognised in the Balance Sheet

	2011/12 £'000	2012/13 £'000
Fair Value of Employer Assets	58,296	72,586
Present Value of Funded Liabilities	(96,619)	(118,755)
Net (Under)/Over funding in Funded Plans Present Value of Unfunded Liabilities	(38,323) (1,513)	(46,169) (1,581)
Net Asset/(Liability) in Balance Sheet	(39,836)	(47,750)

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates experienced in the respective markets. The actual return on schemes assets in the year was a gain of £9,050K (2011/12 Gain £318k).

#### **Principal Assumptions**

Expected Return on Assets % Per Annum 31st March 2013	Assets as a percentage of total plan Assets 31st	Fair Value of Assets 31st March 2013		Fair Value of Assets 31st March 2012	Assets as a percentage of total plan Assets 31st	Expected Return on Assets % Per Annum 31st March 2012
%	%	£'000		£'000	%	%
4.5%	65%	47,181	Equities	37,892	65%	6.2%
4.5%	26%	18,872	Bonds	9,327	16%	3.9%
4.5%	9%	6,533	Property	6,413	11%	4.4%
4.5%	0%	0	Cash	4,664	8%	3.5%
		72,586	Total	58,296		

#### **Basis for Estimating Assets and Liabilities**

The basis for estimating assets and liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. County Council's Fund Liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries.

Charnwood Borough Council participates in the Local Government Pension Scheme through which pension provision is made for those of its employees who wish to join the scheme. Under the Code, the Council must include its share of the net Pension Fund Liability as at 31st March 2013 and this amounted to £47,750k. This is an increase of £7,914k on the position at 31st March 2012. Although this liability appears in the Council's balance sheet it is offset by the Pensions Reserve and is not funded from Council Tax or Government Grants. Actual employer's contributions to the pension scheme during the year are paid out of the Council's expenditure as funded by Government Grants and Council Tax.

Financial Assumptions 31st March 2012 % Per Annum		Financial Assumptions 31st March 2013 % Per Annum
2.5%	Rate of inflation/Pension Increase Rate	2.8%
4.8%	Salary Increase Rate	5.1%
5.4%	Expected Return on Assets	4.5%
4.8%	Discount Rate	4.5%

Mortality Assumptions:	Males	Females
Longevity at 65 for pensioners		
Current Pensioners	20.9 years	23.3 years
Future Pensioners	23.3 years	25.6 years

Reconciliation of Present Value of the Scheme Liabilities – Defined Benefit Obligation	31st March 2012	31st March 2013	
	£'000	£'000	
Opening Balance at 1st April	87,879	98,132	
Current Service Costs	1,527	1,736	
Interest Cost	4,798	4,811	
Contributions by Scheme Participants	563	608	
Actuarial Losses/(Gains)	6,745	11,895	
Past Service Costs/(Gains)	0	23	
Settlements/Curtailments	355	9	
Liabilities Assumed in a Business Combination	0	6,968	
Estimated Unfunded Benefits Paid	(117)	(120)	
Estimated Benefits Paid	(3,618)	(3,726)	
Closing Balance at 31st March	98,132	120,336	

Reconciliation of Fair Value of the Scheme Plan – Employer Assets	31st March 2012	31st March 2013	
	£'000	£'000	
Opening Balance at 1st April	59,411	58,296	
Expected Return of Assets	4,168	3,269	
Contributions by Scheme Participants	563	608	
Contributions by the Employer	1,632	1,995	
Contributions in respect of Unfunded Benefits	117	120	
Actuarial Gains/(Losses)	(3,860)	5,769	
Liabilities Assumed in a Business Combination	0	6,375	
Unfunded Benefits Paid	(117)	(120)	
Benefits Paid	(3,618)	(3,726)	
Closing Balance at 31st March	58,296	72,586	

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance sheet date.

Scheme History	2012/13	2011/12	2010/11	2009/10	2008/09
	£'000	£'000	£'000	£'000	£'000
Fair Value of Employer Assets Present Value of Defined	72,586	58,296	59,411	64,933	51,451
Benefit Obligation	(120,336)	(98,132)	(87,879)	(114,550)	(75,441)
Surplus/(Deficit) Experience Gains/(Losses)	(47,750)	(39,836)	(28,468)	(49,617)	(23,990)
on Assets	5,769	(3,860)	(4,649)	15,268	(21,957)
Experience Gains/(Losses) on Liabilities	125	(2,579)	3,067	(79)	144

The liabilities show the underlying commitments that the Council has, in the long run, to pay retirement benefits. The total liability of £47,750k has a substantial impact on the net worth of the Council as recorded in the balance sheet. However, statutory arrangements for funding the deficit mean that the financial position of the Council remains healthy.

The deficit of the Local Government Scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

The total employers contributions expected for 2014 will be approximately £2,474,000 (2012/13 were approximately £1,734,000)

The actuarial Gains/ (Losses) identified below are directly from the Leicestershire County Council Pension valuation report. However there is £48K reconciling item being Charnwood Borough Council's lower pension contributions in year compared to Leicestershire County Councils Valuation Statement.

Gains and Losses recognised in the Comprehensive Income and Expenditure Statement							
2012/13 2011/12 2010/11 2009/10 2008/09							
	£'000	£'000	£'000	£'000	£'000		
Actuarial							
Gains/(Losses)							
recognised in year	(6,126)	(10,605)	12,106	(23,292)	(15,049)		
Cumulative Actuarial							
Gains and Losses	(43,648)	(37,522)	(26,917)	(39,023)	(15,731)		

#### Note 34. Trust Funds

The Council administers one trust fund which is excluded from Cash and Cash Equivalents in the Balance Sheet. This Trust Fund is used for the maintenance of the Carillon Tower flood lights and commemorative plaque which is situated in Queens Park, Loughborough.

31st March 2012 £'000		31st March 2013 £'000
(13)	Van Nievelt Legacy – for Carillon Tower	(13)
(13)		(13)

#### Note 35. Contingent Liabilities & Contingent Assets

As at 31st March 2013 the Council had the following material contingent liabilities:

- A group of property search companies are seeking to claim refunds of fees paid to the council to access land charges data. Proceedings have not been issued. The Council has been informed that the value of those claims at present is £140K, plus interest and costs. The claimants have also intimated that they may bring a claim against all English and Welsh local authorities for alleged anti-competitive behaviour. It is not clear what the value of any such claim would be as against the council. It is possible that additional claimants may come forward to submit claims for refunds, but none have been intimated at present.
- There are current proceedings against the Council regarding a judicial review in respect of a noise bund in Wymeswold. The Council has robustly refuted the claim but there is a potential cost of up to £50k should the claim be successful.
- There are claims from residents regarding noise related to the Loughborough Eastern Gateway Scheme. The Council believe these claims are without foundation but there is a potential cost of £300k should they be successful.

#### Note 36. Nature and Extent of Risks Arising from Financial Instruments

The Council's activities expose it to a number of risks the main ones being:

- Credit Risk the possibility that other parties may fail to pay the amounts due
- Liquidity Risk the possibility that the Council might not have funds available to meet its commitments to make payments
- Market Risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. Risk management is carried out by the central Finance team, under policies approved by the Council in the annual Treasury Management Strategy Statement. The Council provides written principles for overall risk management, as well as written policies covering specific areas, such as borrowing strategy, investment policy, creditworthiness policy and investment strategy.

#### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposure to the Council's own customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet minimum credit criteria. The Council has a contract with Sector Treasury Consultants Ltd ('Sector') who advise on investment policy and supply credit ratings for use on the day to day management of investments. These criteria are based on such factors as:

- Credit ratings of counter parties, plus
- · Credit watches and credit outlooks from credit rating agencies, plus
- Group support, where relevant, plus
- Credit Default Swaps spreads to give early warning of likely changes in credit ratings, and
- Sovereign ratings to select counterparties from only the most creditworthy countries.

These ratings will alter throughout the year and various limits are set on the type of investments which can be made. These are based on Specified and Non-Specified investments for local authorities and further inner limits are set and periodically reviewed as between investments of the same type, such as banks with a similar credit rating. Short term investments are typically rated F1 and amounts with each institution, or group, was limited to a maximum of £6m.

Our investment managers have a robust and automated credit framework, including a Risk Committee to vet potential new counterparties, plus their experience, manpower and knowledge to provide capital preservation. Appropriate checks are made on customers for goods and services based on the size and/or length of contract with them. The Council's maximum exposure in relation to its investments in banks and other financial institutions can rise to £20m during the year and it cannot be assessed generally as the risk of any institution failing to make interest payments and repay the principal sum will be specific to each individual institution. There is always a potential risk of not recovering investments and this applies to all of the Council's deposits, but there was no evidence at 31st March 2013 that this was likely to crystallise.

The Council does not generally allow credit for customers and amounts that are due, but not impaired, in relation to sundry debtors are as follows:

31st March 2012 £'000		31st March 2013 £'000
1,324	Less than three months	625
23	Three to six months	288
24	Six months to one year	17
24	More than one year	12
1,395	-	942

## **Liquidity Risk**

The Council needs to manage cash flow to have sufficient funds to pay debts when due. This it does by investing surplus cash when available and by arranging investments to cover the expected liability dates. The Council works to a balanced budget in accordance with legislation with a reserve of revenue balances to manage the cash flow. This is continually changing during the year as creditors and debtors accounts mature. The Council always has access to borrowing through the Public Works Loan Board. Council borrowing, if required, is secured on the revenues of the Council. The Council, through its counterparty policy, also seeks to ensure that each counterparty is of sufficient size to be able to repay the amounts loaned on the due date.

All trade and other payables are due to be paid within less than one year.

## **Market Risk**

The Council is exposed to changes in the interest rate on one of its borrowings. This £2m borrowing is at a high interest rate and it is not anticipated that interest rates will reach this level in the short to medium term, so effectively rendering this rate as fixed. The remainder of the Council's borrowings are at fixed interest rates and do not contain a market risk.

The Council has a proportion of its surplus funds invested through an external Fund Manager, Investec, who have a target of the 7 day LIBID. In-house lending is mainly for cash flow purposes and therefore prevents the strategic longer term lending which would mitigate the variations in interest rates. The interest rates move in cycles and the Council clearly receives lower interest receipts at the bottom of the cycle. This is managed by having a Treasury Strategy in place that

forecasts the movements in rates and therefore allows the budget to be informed of the expected interest receipts so that spending plans are not based on unrealistic interest receipt assumptions. The fund manager is able to invest in a wider range of securities than the Council officers and there is exposure to the fluctuations in prices of instruments. The manager is expected to use their skill and knowledge to monitor these price movements and use them to the advantage of the Council. Based on the Short Term investments at Balance Sheet date of £15.8m, a 1% change in interest rate would equate to £158k higher or lower receipt to the Council in revenue.

The Council has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to losses arising from movements in exchange rates.

#### Note 37. Finance Leases

Following the transfer of work from Charnwood Neighbourhood Housing back in-house, the Council has acquired a finance lease for a PNC system which is classified in the Balance Sheet as Property, Vehicles and Equipment. The cost acquired on 1<sup>st</sup> November 2012 was £15,137. As at 31<sup>st</sup> March 2013 the outstanding finance lease liability was £9,714 which is all due to be paid during the 2013/14 financial year.

## Note 38. Subsidiary Holdings

Charnwood Neighbourhood Housing Limited (CNH) managed the Council's Housing Stock and is a subsidiary of the Council. The Net Liabilities including the Pension Liability of CNH at 31st March 2013 was a debit of £3,437k. The trading result for 2012/13 was a post-tax trading profit of £1,349k. It is not expected that there will be any qualification of the audit opinion for the accounts. There are no arrangements in place in respect of any commitment from the Council to meet accumulated deficits or losses incurred by CNH and the investment in CNH is held at nil in the Council's accounts. Audited accounts for CNH will be available from the Company Secretary, Charnwood Neighbourhood Housing Ltd, Council Offices, Southfield Road, Loughborough, LE11 2TN.

The Council absorbed the activities of CNH on 1<sup>st</sup> November 2012, the costs of this change have been accounted for in the accounts for 2012/13 and there are not expected to be any material costs incurred by the Council in the future. Ongoing savings in excess of £450k have been achieved from integrating CNH's activities with those of the Council.

Charnwood Neighbourhood Housing Limited received a management fee totalling £5,981k from Charnwood Borough Council which comprised £5,321k Housing Revenue Account, £58k General Fund and £602k external fees for capitalised works.

The management fee has been reapportioned over the Management and Maintenance descriptions to present the overall level of expenditure within the Housing Revenue Account for these activities.

Over the five year period of the contract with CNH the company produced a net profit of £104k. Therefore, over this period there was no material difference between the housing expenditure shown in the Council's Comprehensive Income and Expenditure Statement and that included in the consolidated accounts, and for this reason consolidated accounts have not been produced for 2012/13.

## **Supplementary Statements and Notes**

## **HRA Income and Expenditure Statement**

The Housing Revenue Account reflects a statutory obligation under legislation to account separately for local Council housing provision. The Account is "ring-fenced" and has to be self-financing. The costs of HRA activities, not met by subsidy or other income, are met by the rents payable and deficits on the HRA that cannot be made good by the council taxpayer.

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account.

2011/12 £'000		Notes	2012/13 £'000
	Expenditure		
5,346	Supervision and Management		5,866
4,865	Repairs and Maintenance		4,726
33	Rents, Rates, Taxes and other charges		30
	Negative HRA Subsidy payable (including MRA &		
3,957 79,190	prior year adjustment) Exceptional Item – Self-financing payment to CLG	2 10	0
73,130	Rent Rebates	3	3
20,924	Depreciation/Impairment of non-current assets	4	20,320
34	Debt management costs		15
0.	Movement in the allowance for bad debts (not		.0
128	specified by the Code)		150
114,481	Total Expenditure		31,110
	Income		
(18,382)	Dwellings	1	(19,834)
(324)	Non-dwelling rents		(337)
(1,001)	Charges for Services and Facilities		(999)
(72)	Contributions towards expenditure		(83)
(10)	Other Income		(46)
0	Negative Housing Revenue Account Subsidy	2	(19)
(19,789)	Total Income		(21,318)
	Net cost of HRA Services as included in the Comprehensive Income and Expenditure		
94,692	Statement		9,792
	HRA services' share of Corporate and Democratic		
47	Core	}	72
94,739	Net Cost for HRA Services		9,864
	HRA share of the operating income and expenditure included in the Comprehensive Income and Expenditure Statement		
(603)	Capital grants and contributions receivable		(9,473)
934	Loss on disposal of HRA non-current assets		2,639
(45)	Interest and investment income		(47)
43	Interest Payable		2,726
95,068	Net cost/(income) of HRA Services		5,709

# **Movement on the HRA Statement**

	Notes	2012/13
Balance on the HRA at the end of the previous year		(1,758)
(Surplus) or Deficit for the year on the HRA Income and Expenditure Statement		5,709
Adjustments between accounting basis and funding basis under statute		(5,253)
Net (increase) or decrease before transfers to or from reserves		456
Transfers to/(from) reserves		(383)
(Increase) or decrease in year on the HRA		73
Balance on the HRA at the end of the current		(1,685)
	year (Surplus) or Deficit for the year on the HRA Income and Expenditure Statement Adjustments between accounting basis and funding basis under statute Net (increase) or decrease before transfers to or from reserves Transfers to/(from) reserves (Increase) or decrease in year on the HRA	Balance on the HRA at the end of the previous year  (Surplus) or Deficit for the year on the HRA Income and Expenditure Statement  Adjustments between accounting basis and funding basis under statute  Net (increase) or decrease before transfers to or from reserves  Transfers to/(from) reserves  (Increase) or decrease in year on the HRA  Balance on the HRA at the end of the current

Reconciling Items for the Statement of Movement on the HRA Balance

2011/12		Notes	2012/13
	Adjustments between accounting basis and funding basis under statute		
420	Difference between interest payable and similar charges including amortisation of premiums and discounts determined in accordance with the Code and those determined in accordance with Statute		411
9	Capital expenditure funded by the HRA		2,851
(934)	Loss on sale of HRA non-current assets		(2,639)
(79,190)	Exceptional Item Self-financing payments to CLG		0
2	Accumulated Absences Account		(88)
603	Reversal of Capital Grants and Contributions		9,473
(16,735)	Reversal of Loss on Revaluation Adjustment to recharges based on impairment of		(14,789)
0	General Fund Asset		(472)
(95,825)			(5,253)
	Transfers (to) or from reserves		
4	HRA share of contributions to or from the Pensions Reserve	9	29
(407)	Transfer to/(from) the Major Repairs Reserve		(412)
(403)			(383)

## **Notes to the Housing Revenue Account**

#### Note 1. Gross Rents

Gross rent due in the year, after allowance is made for empty properties, was £19,833,507. In 2012/13 the average percentage of void properties was 2.12% (2011/12 2.45%). The average rent for 2012/13 on a 52 week basis was £66.92 (2011/12 £61.97).

	Rent Arrears		
2011/12		2012/13	
£'000		£'000	
	Arrears at 31st March:		
340	Current Tenants	379	
385	Former Tenants	390	
5	Garages and Shops	6	
730		775	
3.97%	Dwelling Arrears as % of gross debit	3.91%	
172	Rent Write-offs/irrecoverable	108	
3	Rent Rebate Overpayment Write-off/irrecoverable	3	

A Provision for Bad Debts has been made in the accounts in accordance with the requirements of the approved guidance. The provision includes an element in respect of rent rebate overpayments. Rent rebates were transferred to the General Fund on 1st April 2004. This provision relates to overpayments made prior to that date which were financed by the HRA. Landlord Services rechargeable repairs relates to a provision for bad debts where damage to HRA property has been recharged to its perpetrators.

Bad Debt Provision		
31st March 2012 £'000		31st March 2013 £'000
438	Rent	465
84	Overpaid Rent Rebate	77
0	Landlord Services rechargeable repairs	18
522		560

## Note 2. HRA Subsidy

The housing subsidy system ended in 2011/12. During 2012/13 there was a prior year adjustment which was a payment of £19,024 from the Department of Communities and Local Government.

#### Note 3. Rent Rebates

Recoveries from ongoing benefit relating to housing benefit overpayments prior to 1st April 2004 totalling £2,616 were debited back to the Housing Revenue Account in 2012/13 compared with £4,020 in 2011/12.

## Note 4. Depreciation Charge and Capital Credit

Total Capital Financing Charges of £425,786 were debited to the HRA in 2012/13 in accordance with the Item 8 determinations for the year. The Depreciation Charge is analysed below: -

2011/12		2012/13
£'000		£'000
	Depreciation:	
3,785	Dwellings	5,137
121	Garages and Shops	108
276	Plant, Vehicles and Equipment	285
4,182		5,530

There was an impairment charge on the desktop revaluation of housing dwellings, garages and shops, also a reversal of an insulation grant totalling £14,790,140. The total depreciation and impairment of non-current assets is £20,320,268.

#### Note 5. Housing Stock

The Council was responsible for managing 5,820 HRA dwellings as at 31st March 2013. This excludes one shared ownership dwelling, which is shared on a 50% equity basis. The stock was made up as follows: -

Number of Dwellings 31st March 2012		Number of Dwellings 31st March 2013
2,749	Flats/Maisonettes	2,748
3,095	Houses/Bungalows	3,072
5,844		5,820

The change in stock can be summarised as follows:-

Number of Dwellings 2011/12		Number of Dwellings 2012/13
5,839	Stock at 1st April	5,844
	Add: New Properties, Acquisitions and	
9	Appropriations	0
(4)	Less: Property Sales	(24)
5,844	Stock at 31st March	5,820

On 31st March 2013 there were 17 void properties withheld from letting (22 at 31st March 2012). This is for a number of reasons including major refurbishment and redevelopment. Two HRA properties are being used as community centres on a temporary basis. The figure of 5,820 represents the actual HRA dwelling stock the Council owns.

The dwellings are classified as operational assets within the Housing Revenue Account. In addition there are 807 garages (807 in 2011/12), 17 shops and 1 store (17 shops and 1 store in 2011/12), that are non dwelling assets.

Note 6. Balance Sheet Value of Council's Housing Stock

Balance Sheet as at 31st March 2012 (Net)		Balance Sheet as at 31st March 2013 (Net)
£'000		£'000
168,948	Dwellings	165,534
	Other land & buildings	
3,970	Garages	3,970
1,147	Shops & Stores	1,122
174,065		170,626

Dwellings, Garages and Shops are all Operational Assets. There are no Non-Operational Assets.

Housing Revenue Account - Vehicles Plant and Equipment

Balance Sheet as at 31st March 2012 (Net) £'000		Balance Sheet as at 31st March 2013 (Net) £'000
	Balance at the start of the year	
16	Net carrying amounts	12
(4)	Amortisation	(13)
0	Additions: Purchases	27
12	Net carrying amount at the end of year	26

Housing Revenue Account - Intangibles

Balance Sheet as at 31st March 2012 (Net) £'000		Balance Sheet as at 31st March 2013 (Net) £'000
	Balance at the start of the year	
683	Net carrying amounts	411
(272)	Amortisation	(272)
411	Net carrying amount at the end of year	139

Housing Revenue Account - Assets under construction

Balance Sheet as at 31st March 2012 (Net) £'000		Balance Sheet as at 31st March 2013 (Net) £'000
0	Balance at the start of the year	0
0	Additions: Purchases	6
0	Net carrying amount at the end of year	6

The Existing Use Value – Social Housing on 1st April 2012 was £165,533,888. The vacant possession value of dwellings as at 1st April 2012 was £486,864,375. The difference between the vacant possession value and Balance Sheet value of dwellings within the Housing Revenue Account shows the economic cost to government of providing council housing at less than open market rents.

## Note 7. Summary Total of Capital Expenditure and Receipts

Housing capital expenditure during the financial year was £20,074,430.

Capital expenditure is shown as follows -

2011/12 £'000		2012/13 £'000
6,693	Housing Capital Expenditure	20,074
	Financed By:	
3.326	Major Repairs Reserve	5,321
2,620	Borrowing	2,000
0	Other Capital Contributions	1,353
2	Revenue Contributions to capital – funded by Reserves Revenue Contributions to capital – funded by	0
9	Revenue	2,851
342	Grants	8,380
394	HRA Miscellaneous capital receipts	169
6,693		20,074

Total capital receipts from the HRA were £1,193,572 as follows -

2011/12 £'000		2012/13 £'000
314	Council House Sales	1,176
0	Miscellaneous Capital Receipts	18
5	Reclaimable Discount from Council House Sales	0
319		1,194

# Note 8. Major Repairs Reserve

2011/12 £'000		2012/13 £'000
(105)	Balance at 1st April	(561)
(4,189)	Transfer to Major Repairs Reserve	(5,530)
407	Transfer from Major Repairs Reserves to HRA Capital Expenditure funded from Major Repairs	412
3,326	Reserve	5,321
(561)	Balance at 31st March	(358)

#### Note 9. Pension Fund

In accordance with IAS19, Accounting for Retirement Benefits, accounting adjustments have been made in the Housing Revenue Account to report pension liabilities.

In 2012/13 this represented a cost of £28,908 to net cost of service compared to a reduction of £4,290 in 2011/12.

# Note 10.Exceptional Item – Self-financing payment to the Department of Communities and Local Government

On the 1st April 2012 there was a fundamental change in how the Housing Revenue Account was financed following the closure of the Housing Subsidy system. The main transition to the new system involved the payment of £79,190,000 to the Department of Communities and Local Government which enabled the Council to buy itself out of future Negative Housing Subsidy liabilities. This has been financed by borrowing from the Public Works Loan Board which discounted its lending rate for this purpose for one day only during March 2012 and therefore, the transition to the new scheme was completed nationwide during 2011/12.

# **Collection Fund Statement 2012/13**

2011/12		Notes	2012/13	
£'000			£'000	£'000
	Income			
(80,116)	Council Tax	2	(80,886)	
(43,006)	Non-Domestic Rates	3	(39,837)	
(123,122)				(120,723)
	Expenditure			
	Precepts and Demands:			
58 105	Leicestershire County Council		58,691	
	Charnwood Borough Council	4	9,644	
	Leicestershire Police Authority	7	9,600	
2,922	· · · · · · · · · · · · · · · · · · ·		2,947	
79,901	Leicesterstille Combined i lie Authority		2,947	80,882
1 9,901	Non-Domestic Rates:			00,002
42 560	Payment to National Pool		39,451	
198	· ·		196	
42,767	Costs of Collection Allowance	3	190	39,647
42,707	Bad and Doubtful Debts:	3		39,047
400	Write-offs	7	481	
111	Provisions	6	(19)	
511	TOVISIONS		(13)	462
119	Contribution to/(from) Leicestershire County		122	
113	Council towards previous year's Collection		122	
	Fund Surplus/(Deficit)			
	Turid Gurpius/(Deficit)			
19	Contribution to/(from) Leicestershire Police		19	
	Authority towards previous year's Collection			
	Fund Surplus/(Deficit)			
6	Contribution to/(from) Leicestershire Combined		6	
0	Fire Authority towards previous year's Collection		0	
	Fund Surplus/(Deficit)			
	i uliu Surpius/(Delicit)			
19	Contribution to/(from) Charnwood Borough Council		20	
13	towards previous year's Collection Fund		20	
	Surplus/(Deficit)			
163	,			167
220	(Surplus)/Deficit for year			435

2011/12		Notes	2012/13	
£'000			£'000	£'000
	COLLECTION FUND BALANCE			
(413)	(Surplus)/Deficit as at 1st April			(193)
220	(Surplus)/Deficit for year			435
(193)	(Surplus)/Deficit as at 31st March			242

#### **Notes to the Collection Fund Statement**

#### Note 1. General

This account reflects the statutory requirements for billing authorities to maintain a separate Collection Fund, which shows the transactions of the billing Council in relation to non-domestic rates and the Council Tax, and illustrates the way in which these have been distributed to preceptors and the General Fund. The Collection Fund is consolidated with the other accounts of the billing Council. The transactions are prescribed by legislation and are prepared on an accruals basis.

#### The major items contained within the Fund are:

- Council Tax collected from Borough Residents
- Business Rates collected from businesses within the Borough
- Benefits granted to Council Taxpayers
- Transitional Relief granted to Council Taxpayers
- Precepts payable to the Borough and County Councils
- Precept payable to the Leicestershire Police Authority
- Precept payable to the Leicestershire Combined Fire Authority
- Payments to the National pool for Business Rates collected
- The cost of collection allowance for Business Rates
- Additional items, such as the provision for non-collectable amounts
- The deficit or surplus relating to Council Tax. This must then be distributed between billing authorities and precepting authorities on the basis of an estimate made on 15th of January in each year.

#### Note 2. Council Tax

The basis of Council Tax is a property valuation. Properties are valued at April 1991 prices and included within eight bands. The standard Council Tax is calculated at Band D and all bands are expressed as a Band D equivalent to ascertain a total tax base for the Council. The 2012/13 base is shown below. Note that there is now a reduced 'Band A' for properties in 'A' that are reduced for those with approved Disabled Adaptations.

Valuation Band	Range of Values	Relationship to Band D	Number of Properties	Band D Equivalent
Х	Reductions on Band A Up to and including	5/9	22.75	12.6
Α	£40,000	6/9	9,669.10	6,446.1
В	£40,001 - £52,000	7/9	16,998.45	13,221.0
С	£52,001 - £68,000	8/9	15,541.20	13,814.4
D	£68,001 - £88,000	1	8,590.15	8,590.2
E	£88,001 - £120,000	11/9	5,511.45	6,736.2
F	£120,001 - £160,000	13/9	2,637.95	3,810.4
G	£160,001 - £320,000	15/9	1,705.15	2,841.9
Н	More than £320,000	18/9	160.80	321.6
	Contributions in lieu Estimated growth in Band D equivalents			25.0
	D equivalents			232.4
	Total (Tax Base)			56,051.8

The tax base, 56,051.8 as per the council tax resolution is then adjusted for the estimated collection rate of 98.5%, and this produces a revised base of 55,212.6 for the calculation of the standard Council Tax, per Band D property, which is £1,464.91. This provides a total requirement of £80,882m.

The actual position is as follows:

2011/12 £'000		2012/13 £'000
91,584	Gross Council Tax due Relief, exemptions & transitional relief	92,530
(11,468)	granted	(11,644)
80,116		80,886
(9,175)	Benefits applied to Council Tax payers	(9,135)
70,941	Net Council Tax	71,751
9,175	Government Grant - Benefits	9,135
80,116	Council Tax	80,886

Precepts of £80,881,631 (2011/12 £79,901,450) have been paid against the net income to the Collection Fund of £80,647,880 (2011/12 £79,942,626) giving a deficit of £233,751 in 2012/13 (2011/12 Surplus of £41,176).

## Note 3. National Non-Domestic Rates (NNDR)

NNDR is organised on a national basis. The Council is responsible for collecting rates due from the ratepayers in its areas and the total amounts billed to business ratepayers are included within the Collection Fund, less the various relief and exemptions granted. This amount is paid, during the year, into a national pool administered by the Government. The Government redistributes the sums paid into the pool back into local authorities' General Funds.

2011/12		2012/13
£'000		£'000
49,803	Gross Non-Domestic Rates due	51,303
(227)	Amounts Written Off	(243)
(6,876)	Reliefs & Exemptions	(11,538)
(5)	Interest on Refunds	(17)
(13)	Reduction/(Increase) Bad Debt Provision General Fund Contribution to	53
85	Discretionary Relief	89
42,767	NNDR Collectable	39,647
	Add back net Write Offs & Bad Debt	
239	Provision	190
43,006	Net NNDR Collectable	39,837

The Government specifies an amount (45.8p in 2012/13 and 43.3p in 2011/12) and, subject to the effects of transition arrangements, local businesses pay rates calculated by multiplying their rateable value by that amount. The Rateable Value for the Council's area at 31st March 2013 was £117.93m (31st March 2012 £116.57m)

**Note 4. Charnwood Borough Council Precept** 

2011/12 £'000		2012/13 £'000
17,255	Charnwood Precept	16,842
2,641	Parish Precepts	2,730
(19)	Collection Fund Deficit/(Surplus)	(19)
19,877		19,553
(10,380)	RSG & NNDR Redistributed Pool	(9,909)
9,497		9,644

#### Note 5. Provision for Non-Payment

#### **Council Tax**

There is a cumulative provision held as at 31st March 2013 amounting to £1,568,882 for doubtful debts, including costs. (31st March 2012 £1,487,917)

#### **NNDR**

There is a cumulative provision held as at 31st March 2013 amounting to £143,684 for doubtful debts, including costs. (31st March 2012 £195,626)

#### Note 6. Contributions to Provision for Bad and Doubtful Debts

Contributions were made to the provision during the year

2011/12		2012/13
£'000		£'000
98	Council Tax	34
13	NNDR	(53)
111		(19)

#### Note 7. Write off of Bad Debts

Bad debts were written off during the year

2011/12 £'000		2012/13 £'000
173	Council Tax	239
227	NNDR	242
400		481

## Note 8. (Surplus)/Deficit on Collection Fund

There was a Deficit balance on the Collection Fund at 31st March 2013 of £242,240 (Surplus 31st March 2012 £193,467). This represents a £242,240 Deficit for Council Tax and a £0 Surplus for Community Charge. These will be carried forward to 2013/14 and taken into account in the future calculation of charges to be met by Council Taxpayers. Further analysis is provided in Note 10 below. The net paid out of £167,612 together with the Surplus brought forward of £193,467 and an Increase in Bad Debt Provision of £34,344 - reduce the in year deficit of £233,751 to a deficit of £242,240 which is carried forward.

#### Note 9. Collection Fund Balance

The Collection Fund is a statutory fund in which the Council records transactions for Council Tax, National Non-Domestic Rates and residual Community Charges. The balance on the fund has to be taken into account by the major precepting authorities in determining their respective requirements to be raised through Council Tax in future financial years. The deficit, on the Collection Fund is apportioned as follows:

	Amounts to account for in 2013/14 £'000	Amounts to account for in 2014/15 £'000	Total £'000
		4424	(4==0)
Leicestershire County Council Leicestershire Police	(15)	(161)	(176)
Authority	(2)	(26)	(28)
Charnwood Borough Council	(2)	(26)	(28)
Combined Fire Authority	(1)	(9)	(10)
Total	(20)	(222)	(242)

## Note 10. Accounting for the Collection Fund Balance

On the basis that surpluses and deficits on the Collection Fund are shared with Leicestershire County Council, Leicester Police Authority, Leicestershire Combined Fire Authority and the Borough Council pro-rata to the precepts levied, the Council accounted for the Collection Fund Balance in the 2012/13 accounts as follows:

In the Balance Sheet at 31st March 2013, the Council included an overall Deficit of £242,240 (31st March 2012 £193,467) of which £213,293 relates to Preceptor Creditors (31st March 2012 £170,421 – Preceptor Creditor) in the proportions shown below and the balance of £28,947 (31st March 2012 - £23,046) relate to Charnwood Borough Council's share of the Collection Fund Deficit.

2011/12 £'000		2012/13 £'000
(141)	Leicestershire County Council	(175)
(22)	Leicestershire Police Authority	(29)
(7)	Leicestershire Combined Fire Authority	(9)
(170)	Total	(213)

## **Glossary of Terms**

**Accounting Period -** The period of time covered by the accounts, normally 12 months commencing on 1st April for local authorities.

**Accruals -** Sums included in the final accounts to cover income or expenditure attributable to the accounting period but for which payment has not been made/received at the balance sheet date.

**Capital Charges -** Charges made to service revenue accounts based on the value of the assets they use and comprising depreciation.

**Capital Expenditure -** Expenditure on new assets such as land and buildings, or on enhancements to existing assets which significantly prolong their useful life or increase their value.

**Capital Financing Costs -** The annual cost of borrowing (principal repayments and interest charges), leasing charges and other costs of funding capital expenditure.

Capital Receipt - Income from the sale of capital assets such as council houses, land or other buildings.

**Creditors -** Amounts owed by the Council at 31st March for goods received or services rendered but not yet paid for.

**Current Assets -** Assets which can be expected to be consumed or realised during the next accounting period.

**Current Liabilities -** Amounts which will become due or could be called upon during the next accounting period.

**Debtor -** Amounts owed to the Council, which are collectable or outstanding at 31st March.

**Depreciation -** The estimated losses in value of an asset, owing to age, wear and tear, deterioration, or obsolescence.

Finance Lease – These are lease payments to acquire an asset, these are classified as assets on the Balance Sheet.

**Government Grants -** Payments by central government towards local Council expenditure. They may be specific, for example Housing Benefit subsidy, or general such as Revenue Support Grant.

**Non Current Asset -** Assets which can be expected to be of use or benefit to the Council in providing its services for more than one accounting period.

**Operating Lease -** A lease under which the ownership of the asset remains with the lessor; for practical purposes it is equivalent to contract hiring.

**Precepts -** The amount which local authorities cannot charge a council tax directly to the public (for example a County Council) and requires Charnwood Borough Council to collect on its behalf.

**Reserves -** Amounts set aside in the accounts for the purpose of meeting particular future expenditure. A distinction is drawn between reserves and provisions, which are set up to meet known liabilities.

**Revenue Expenditure -** Spending on day-to-day items including employees' pay, premises costs and supplies and services.

**Revenue Expenditure Funded from Capital Under Statute (REFCUS) -** Expenditure of a capital nature but for which there is no tangible asset, for example renovation grants.

**Revenue Support Grant -** The main grant paid by central government to a local Council towards the costs of its services.

Rule of 85 for Pensions - This is the date on which the sum of:

- (a) the member's age in whole years on the date his local government employment ends or the date he/she elects for payment, if later,
- (b) his/her total membership in whole years, and
- (c) in a case when he/she elects after his/her local government employment ends, the period beginning with the end of that employment and ending with the date he/she elects for payment, equals 85 years. The Rule of 85 can be reached prior to age 60 but benefits can only be paid if permitted by Charnwood Borough Council which it does not allow, so all calculations are based on 60 years of age. The Rule of 85 does not apply to new entrants after 1st October 2006 or for service after 31st March 2008 for certain members of the scheme.

## Abbreviations used in the accounts:

CNH – Charnwood Neighbourhood Housing Limited	CIPFA - Chartered Institute of Public Finance and Accountancy
FRS - Financial Reporting Standard	HRA - Housing Revenue Account
IFRS – International Financial Reporting	MRA - Major Repairs Allowance
Standard	
MRP - Minimum Revenue Provision	NNDR - National Non-domestic Rates
PRG - Performance Reward Grant	

#### Independent auditor's report to the members of Charnwood Borough Council

We have audited the financial statements of Charnwood Borough Council for the year ended 31 March 2013 on pages 7 to 68. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13. This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Director of Corporate Services and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities, the Director of Corporate Services is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

## Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Corporate Services; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

#### Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the annual governance statement set out on pages 72 to 75 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the explanatory foreword for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998

We have nothing to report in respect of these matters

# Conclusion on Charnwood Borough Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### **Auditor's responsibilities**

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the Authority has proper arrangements for:

- · securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013. We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, Charnwood Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

#### Delay in certification of completion of the audit

We cannot formally conclude the audit and issue an audit certificate until we have completed our consideration of matters brought to our attention by local authority electors. We are satisfied that these matters do not have a material effect on the financial statements or a significant impact on our value for money conclusion.

Neil Bellamy for and on behalf of KPMG LLP, Appointed Auditor Chartered Accountants KPMG LLP 1 Waterloo Way

Leicester LE1 6LP

Date: 19<sup>th</sup> September 2013.

#### **Annual Governance Statement 2012/13**

#### SCOPE OF RESPONSIBILITY

Charnwood Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management or risk.

The Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA / SOLACE Framework 'Delivering Good Governance in Local Government'.

This statement explains how the Council has complied with the code, and also meets the requirements of regulation 4[3] and 4[4] of the Accounts and Audit (England) Regulations 2011, in relation to the publication of an annual governance statement..

#### 2. THE PURPOSE OF THE GOVERNANCE FRAMEWORK

The governance framework comprises the systems and process, and culture and values, by which the Council is directed and controlled and the activities through which it accounts to, engages with, and leads the community. It enables the Council to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place for the year ended 31 March 2013, and up to the date of the approval of the annual report and accounts.

#### 3. THE GOVERNANCE FRAMEWORK

The key elements of the Council's governance framework are as follows: -

To ensure we focus on the purpose of the Council and on outcomes for the community and that we create and implement a vision for the local area:

- ◆ The Council's objectives are set out in the Corporate Plan and this is reviewed through Cabinet and wider consultation with local partners and the community. The achievement of the plan is monitored through performance management and review processes carried out by Cabinet, Scrutiny committees and officers.
- ♦ A rigorous and robust annual service delivery process is in place that includes consultation with service users where appropriate, and which ensures that resources and budgets are aligned to the corporate objectives set out in the Corporate Plan, as well as providing for a controlled and objective means of identifying efficiency savings and opportunities for investment to improve service delivery.
- ◆ Policies determined during the financial year are approved by Council or Cabinet as appropriate following thorough consultation with key stakeholders and the local community where appropriate.
- ♦ A corporate complaints procedure is in operation, and is appropriately publicised via the Council's website and other means. All complaints are investigated and corrective action taken to improve processes and procedures where appropriate.

♦ A sound system of internal controls is in place to ensure value for money is obtained and that funds and resources are used appropriately. This includes detailed Financial Regulations, supporting Financial Procedures, and a procurement policy which are reviewed and updated periodically.

To ensure members and officers work together to achieve a common purpose with clearly defined functions and roles:

- ♦ The Council's constitution sets out the terms of reference for all member committees, including executive and decision making functions, and the scrutiny function.
- ♦ A member/officer protocol is in place which sets out the expectations and processes that are in place to ensure effective and constructive working relationships.
- ♦ A scheme of delegation has been approved and is regularly updated, which clearly sets out which responsibilities have been delegated to officers, and how these delegations should operate and be recorded.

To promote values for the Council and to demonstrate that the values of good governance are demonstrated by high standards of conduct and behaviour:

- ♦ Codes of conduct are in place for members and officers, which clearly specify the required standards of conduct and behaviour, and which require the declaration of any personal interests which may conflict with the interests of the Council.
- ◆ Registers to record any declarations of interest made by members or officers are maintained.
- ♦ A 'whistle-blowing' policy is in place for any members, officers or other parties to report suspicions of fraud or other irregularities, and all such reported instances are investigated thoroughly.
- ◆ A Member Conduct Committee is in place to deal with any allegations relating to the behaviour or conduct of members.
- ♦ A Code of Corporate Governance is in place which sets out the Council's approach towards, and requirements for, achieving good corporate governance.

To ensure that informed and transparent decisions are taken which are subject to effective scrutiny and that risks are managed:

- ♦ All Cabinet reports recommending decisions include details of any relevant financial and legal implications, and contain a risk management section which sets out any identified risks together with their likelihood and impact, and actions planned to manage the risks.
- ♦ A scrutiny function is in place which has the right to call-in any executive decisions for comment and challenge.
- A risk management framework has been established under which strategic risks which may impact on the achievement of the Council's corporate objectives are identified on an annual basis, are approved by Cabinet, and subsequently monitored on a quarterly basis by senior managers and by the Audit Committee. Lower level operational risks are identified by the annual service delivery planning process and are monitored on an ongoing quarterly basis, with any exceptions or significant concerns being escalated to senior managers and to the Audit Committee.

To develop the capacity and capability of members and officers to be effective:

- ♦ A regular personal review is undertaken for all officers, which includes the identification of training and development needs, which are then considered and built into a service level and corporate training programme where appropriate.
- ♦ A Member Development Strategy has been approved and a programme of training courses for councillors is organised in conjunction with the Leicestershire and Rutland Improvement Partnership. An intensive induction programme is in place for new councillors.

◆ Thorough and rigorous recruitment and selection processes for officers are in place, and workforce succession planning is undertaken to ensure capacity and continuity issues are identified and addressed.

To engage with local people and other stakeholders to ensure robust public accountability:

- ◆ The scrutiny function consists of a Cabinet / Scrutiny Liaison Group, a Scrutiny Management Board, an Overview Scrutiny Group, a Policy Scrutiny Group, and a Performance Scrutiny Panel. Other scrutiny panels are set up to examine issues on a task and finish basis.
- ◆ The Audit Committee has responsibility for overseeing the production of the annual statement of accounts, and for the work of Internal Audit. The committee aims to fulfil the core functions of an audit committee as recommended by the Chartered Institute of Public Finance & Accountancy, and is chaired by an independent person who has appropriate experience and qualifications.
- ♦ The Council has an Internal Audit function which operates in accordance with appropriate requirements and guidance, and which is responsible for providing assurance on the adequacy of internal control and risk management arrangements.
- ◆ The Council has identified all of its significant partnerships, and has undertaken a risk assessment for all of these partnerships, including ensuring appropriate governance arrangements are in place.
- ♦ Appropriate employment policies and procedures are in place to ensure responsibilities to staff are met and that employment legislation is complied with. These include disciplinary and capability policies.
- ♦ Appropriate mechanisms are in place to measure quality of service to users, including use of the 'Govmetric' satisfaction monitoring tool for all major access channels.
- Compliance with internal policies and procedures is ensured by various means, including management checks and the work of Internal Audit.

#### 4. REVIEW OF EFFECTIVENESS

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the senior managers within the Council who have responsibility for the development and maintenance of the governance environment, the annual Internal Audit report, and also by comments made by the external auditors and other review agencies and inspectorates.

The Council's statutory officers consist of the Head of Paid Service (Chief Executive), the Monitoring Officer (Head of Strategic Support), and the s.151 Officer (Strategic Director – Corporate Services). These officers fulfil the required statutory duties associated with their roles, including ensuring that the Council's activities are in accordance with the law and legislative requirements, and that financial budgets are set appropriately and are monitored regularly.

The Council's Internal Audit service operates according to an annual audit programme which is developed using a risk based approach designed to ensure that key financial systems, strategic risk counter measures, and significant Council services are audited at appropriate frequencies so that sufficient assurance on adequacy of the internal control environment and risk management arrangements can be provided. Internal Audit identified two areas of limited assurance during the year, but confirmed subsequently that actions had been taken to address the issues which had been identified.

Senior managers, and the Audit Committee and Performance Scrutiny Panel are responsible for receiving and considering regular monitoring reports in respect of the risk management framework, the performance management framework, and the work of Internal Audit. The Audit Committee also receive and consider any reports arising from the work of the external auditors.

These arrangements and processes ensure that the Council's corporate governance and internal control arrangements are kept under regular and ongoing review throughout each financial year.

Additionally, as part of the process to produce the Annual Governance Statement, a comprehensive review of all sources of evidence, including external review, audit and inspection work undertaken during the year, has been undertaken.

This review indicates that the Council's corporate governance and internal control arrangements are adequate and effective. Although some areas for further improvement have been identified during the year, none of these are in respect of significant concerns or issues.

The annual audit letter issued by the Audit Commission for 2011/12 did not identify any significant internal control issues, and no recommendations were made.

#### 5. SIGNIFICANT GOVERNANCE ISSUES

No significant governance issues have been identified.

## 6. POST BALANCE SHEET EVENTS

There are no post balance sheet events that require reporting.

Geoff Parker Chief Executive

17<sup>th</sup> September 2013

Cllr David Slater Leader of the Council 17<sup>th</sup> September 2013